

**TOOELE CITY CORPORATION**  
**FINANCIAL STATEMENTS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

# TOOELE CITY CORPORATION

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## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council Members  
Tooele City  
Tooele, Utah

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Tooele City, Utah as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Tooele City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Tooele City, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparisons for the General Fund and Major Special Revenue Funds for the year ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Tooele City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Tooele City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Tooele City's ability to continue as a going concern for twelve months beyond the financial statement issuance date including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Tooele City's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Tooele City's ability to continue as a going concern for a reasonable period of time

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Tooele City's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, budgetary comparison schedules of the major capital projects fund, debt service fund, and nonmajor funds are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, budgetary comparison schedules for the major capital projects fund, debt service fund, and nonmajor funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 21, 2025 on our consideration of Tooele City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Tooele City's internal control over financial reporting and compliance.

*Larson & Company, PC*

Larson & Company, PC  
Spanish Fork, Utah

November 21, 2025

## **Management's Discussion and Analysis For the Fiscal Year ended June 30, 2025**

The following is a discussion and analysis of Tooele City Corporation's (the "City") financial performance and activities for the fiscal year ending June 30, 2025. When read in conjunction with the notes to the financial statements, this section's financial highlights, overview, and analysis should assist the reader to gain a more complete knowledge of the City's financial performance.

### Financial Highlights

- ♦ The total government-wide assets of the City exceeded its total government-wide liabilities as of the close of the most recent year by \$312,545,462 (*net position*). Of this amount, \$247,948,176 relates to investments in capital assets, net of any related debt. Unrestricted net position is \$39,794,623.
- ♦ As of the close of the current year, the City's governmental funds reported a combined ending fund balance of \$44,854,225, a decrease of \$3,279,178 in comparison with the prior year, mostly attributable to the completion of major capital projects including the construction of Fire Station #3. Approximately 29.46% of the total fund balance amount, or \$13,215,709, is unassigned and available for spending at the government's discretion (unreserved fund balance).

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Tooele City Corporation's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting.

The statement of net position presents information on all of the City's assets and deferred outflows of resources, less liabilities and deferred inflows of resources, with the difference presented as net position. Net position is reported as one of three categories: invested in capital assets net of related debt; restricted; or unrestricted. Over time, increases or decreases in net position may serve as useful indicators of whether the City's financial position is improving or deteriorating.

The statement of activities presents information showing how the net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event gives rise to the change that occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements include balances from not only the City itself (known as the primary government), but also the following blended component units: the Depot Redevelopment Agency and the Municipal Building Authority of Tooele City Corporation.

### Fund Financial Statements

A *fund* is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the City's funds are divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### Governmental Funds

*Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

## **Management's Discussion and Analysis For the Fiscal Year ended June 30, 2025**

### *Governmental Funds (continued)*

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, and the Depot Redevelopment Agency, which are considered to be major funds. Data from the other 7 governmental funds (nonmajor) are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in this report.

The City adopts an annual appropriated budget for all its fund types. Budgetary comparison statements have been provided for the general and major special revenue funds to demonstrate compliance with GASB 34 reporting standards.

### *Proprietary Funds*

The City maintains proprietary funds which are enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City maintains five individual enterprise funds. Information is presented separately in the proprietary funds statement of net position and the proprietary funds statement of revenues, expenses and changes in fund net position for the Water Fund, Sewer Fund, and Garbage Utility Fund, which are considered major funds. Data from the other funds are combined into a single aggregated presentation and classified as nonmajor. Individual data for the nonmajor proprietary funds is provided in the form of combining statements in this report. Proprietary fund financial statements reinforce information provided in the government-wide financial statements.

### *Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The City's fiduciary activities are reported in separate statements of fiduciary net position and statements of changes in fiduciary net position. The City's Agency fund is custodial in nature and does not involve a measurement of operational results. Accordingly, it does not present a statement of changes in fiduciary net position. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs.

### *Notes to Financial Statements*

The notes to the financial statements provide additional information that is essential to a full understanding of the government-wide and individual fund financial statements.

### *Other Information*

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information (RSI) concerning the City's schedule of contributions and schedule of proportionate share of the net pension liability as required by GASB 68, as well as the details of changes in net other postemployment benefits (OPEB) liability and related ratios as required by GASB 75. The combining statements referred to earlier, in connection with nonmajor funds and internal service funds, are presented immediately after the RSI. Also included are budget comparisons for governmental funds other than the General and Redevelopment Agency Funds.

### *Government-wide Financial Analysis*

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$312,545,462 at the close of the most recent fiscal year.

The largest portion of the City's net position (79%) reflects its investment in capital assets (e.g. land, buildings, improvements other than buildings, machinery and equipment, automobiles and trucks, office furniture and equipment, infrastructure, water stock, utility plants and equipment), less any related and outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

**Management's Discussion and Analysis**  
**For the Fiscal Year ended June 30, 2025**

**Tooele City Corporation's Net Position**

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Assets:						
Current and other assets	\$ 62,301,179	\$62,702,488	\$ 29,353,058	\$25,227,518	\$ 91,654,237	\$ 87,930,006
Capital assets	128,063,083	115,905,438	149,008,292	140,979,252	277,071,375	256,884,690
Other assets	45,933	61,441	5,046	6,750	50,979	68,191
Total assets	<u>190,410,195</u>	<u>178,669,367</u>	<u>178,366,396</u>	<u>166,213,520</u>	<u>368,776,591</u>	<u>344,882,887</u>
Total deferred outflows of resources	<u>4,324,295</u>	<u>4,258,465</u>	<u>409,428</u>	<u>408,448</u>	<u>4,733,723</u>	<u>4,666,913</u>
Liabilities and net position:						
Long-term liabilities	31,586,796	32,720,920	2,858,359	3,510,773	34,445,155	36,231,693
Other liabilities	9,823,320	6,576,275	2,479,670	2,089,179	12,302,990	8,665,454
Total liabilities	<u>41,410,116</u>	<u>39,297,195</u>	<u>5,338,029</u>	<u>5,599,952</u>	<u>46,748,145</u>	<u>44,897,147</u>
Total deferred inflows of resources	<u>14,175,400</u>	<u>13,376,062</u>	<u>41,307</u>	<u>51,784</u>	<u>14,216,707</u>	<u>13,427,846</u>
Net position:						
Net investment in capital assets	102,313,090	86,424,919	145,635,086	136,923,157	247,948,176	223,348,076
Restricted	9,321,453	13,586,401	15,481,210	13,325,878	24,802,663	26,912,279
Unrestricted	<u>27,514,431</u>	<u>30,243,255</u>	<u>12,280,192</u>	<u>10,721,197</u>	<u>39,794,623</u>	<u>40,964,452</u>
Total net position	<u>\$ 139,148,974</u>	<u>\$ 130,254,575</u>	<u>\$ 173,396,488</u>	<u>\$ 160,970,232</u>	<u>\$ 312,545,462</u>	<u>\$ 291,224,807</u>

A portion of the City's net position (7.94%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$39,794,623 due to the allocation of net position to the net investment in capital assets.

At the end of the year, Tooele City Corporation is able to report positive balances in all three categories of net position for its business type activities. For governmental activities, net investment in capital assets, restricted net position and unrestricted net position remain positive. The overall increase in net position for June 30, 2025 was a result of increases in property tax and sales taxes revenues as well as the continued growth of the City.

**Tooele City Corporation's Changes in Net Position**

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 6,679,231	\$5,997,628	\$ 15,011,156	\$11,806,306	\$ 21,690,387	\$ 17,803,934
Operating grants/contributions	5,448,676	5,502,499	23,638	858,362	5,472,314	6,360,861
Capital grants and contributions	3,898,570	1,557,368	5,856,602	1,645,296	9,755,172	3,202,664
General revenues:						
Taxes	29,782,767	28,309,248	-	-	29,782,767	28,309,248
Earnings on investments	2,323,233	2,958,222	1,074,788	749,195	3,398,021	3,707,417
Impact fees	1,345,605	1,688,585	4,896,184	5,706,134	6,241,789	7,394,719
Gain on sale of capital assets	21,474	733,221	-	3,257	21,474	736,478
Gain on sale of water rights	-	-	224,497	731,933	224,497	731,933
Miscellaneous	1,479,713	1,511,622	54,227	120,365	1,533,940	1,631,987
Total revenues	<u>\$ 50,979,269</u>	<u>\$ 48,258,393</u>	<u>\$ 27,141,092</u>	<u>\$ 21,620,848</u>	<u>\$ 78,120,361</u>	<u>\$ 69,879,241</u>

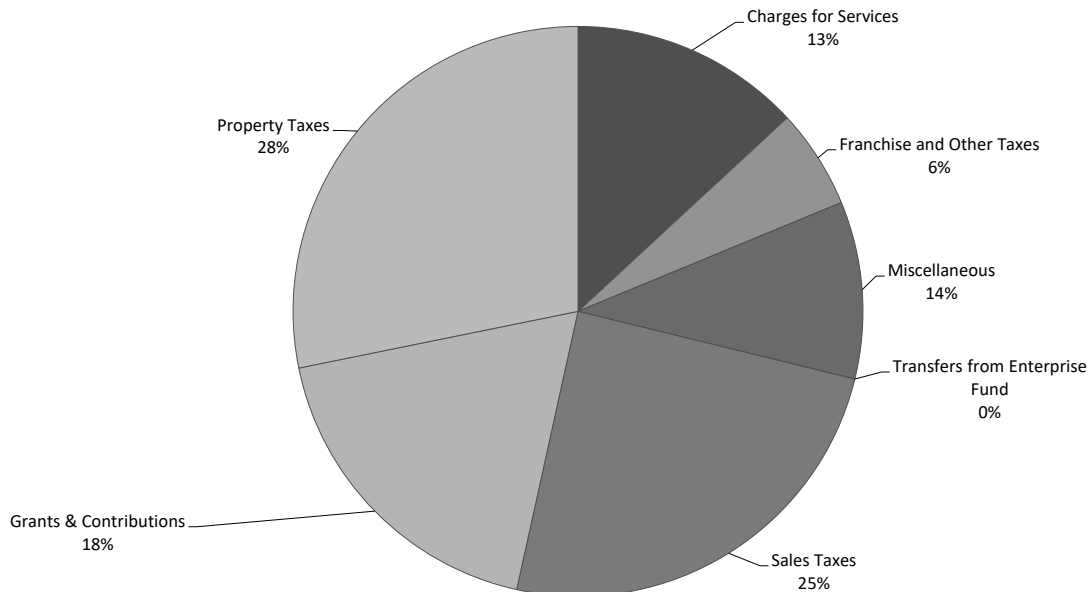


**Management's Discussion and Analysis**  
**For the Fiscal Year ended June 30, 2025**

**Tooele City Corporation's Changes in Net Position (continued)**

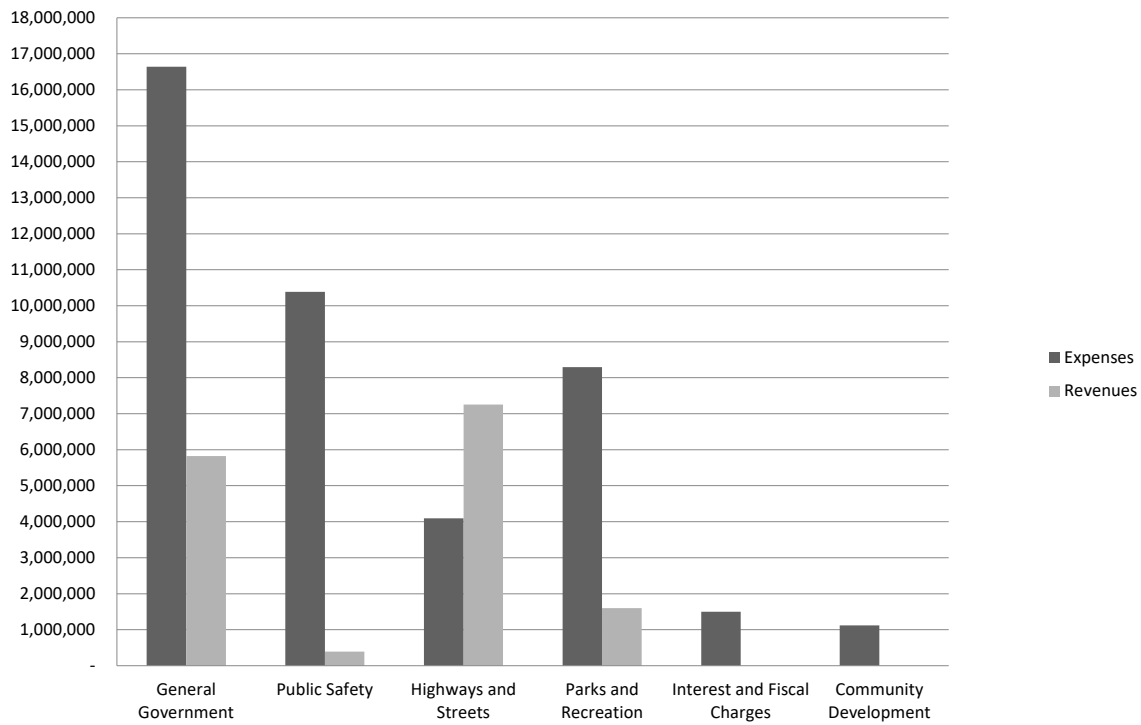
	Governmental Activities		Business-Type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Expenses:						
General government	\$ 16,688,384	\$ 13,487,164	\$ -	\$ -	\$ 16,688,384	\$ 13,487,164
Public safety	10,388,326	9,239,472	-	-	10,388,326	9,239,472
Highways and streets	4,091,415	3,314,068	-	-	4,091,415	3,314,068
Parks and recreation	8,295,791	7,700,301	-	-	8,295,791	7,700,301
Loss on disposal	-	-	-	-	-	-
Community development	1,119,033	1,302,112	-	-	1,119,033	1,302,112
Interest on debt	1,501,921	1,016,525	-	-	1,501,921	1,016,525
Loss on legal settlement	-	-	-	-	-	-
Water	-	-	6,255,139	5,375,825	6,255,139	5,375,825
Sewer	-	-	4,940,661	4,548,100	4,940,661	4,548,100
Solid waste	-	-	2,470,162	2,502,797	2,470,162	2,502,797
Storm water	-	-	692,985	642,009	692,985	642,009
Street light	-	-	355,889	258,062	355,889	258,062
Total expenses	<u>42,084,870</u>	<u>36,059,642</u>	<u>14,714,836</u>	<u>13,326,793</u>	<u>56,799,706</u>	<u>49,386,435</u>
Change in net position before transfers	8,894,399	12,198,751	12,426,256	8,294,055	21,320,655	20,492,806
Transfers	-	(330,020)	-	330,020	-	-
Increase in net position	8,894,399	11,868,731	12,426,256	8,624,075	21,320,655	20,492,806
Net position - beginning	<u>130,254,575</u>	<u>118,385,844</u>	<u>160,970,232</u>	<u>152,346,157</u>	<u>291,224,807</u>	<u>270,732,001</u>
Net position - ending	<u>\$ 139,148,974</u>	<u>\$ 130,254,575</u>	<u>\$ 173,396,488</u>	<u>\$ 160,970,232</u>	<u>\$ 312,545,462</u>	<u>\$ 291,224,807</u>

**Revenues by Source - Governmental Activities**

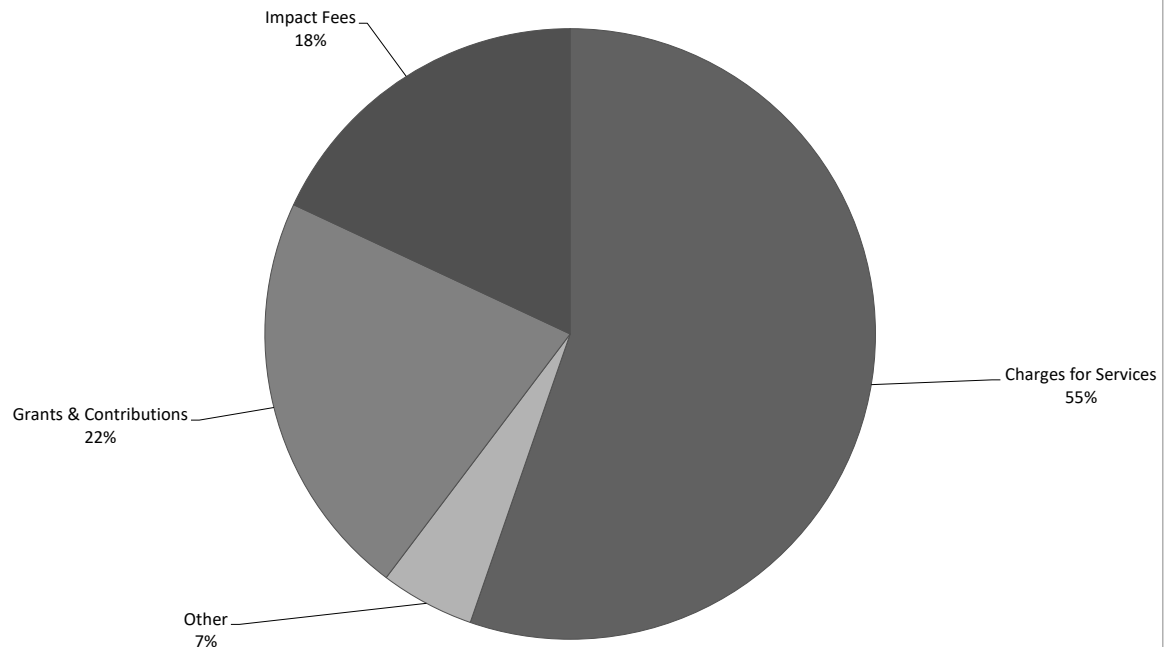


**Management's Discussion and Analysis  
For the Fiscal Year ended June 30, 2025**

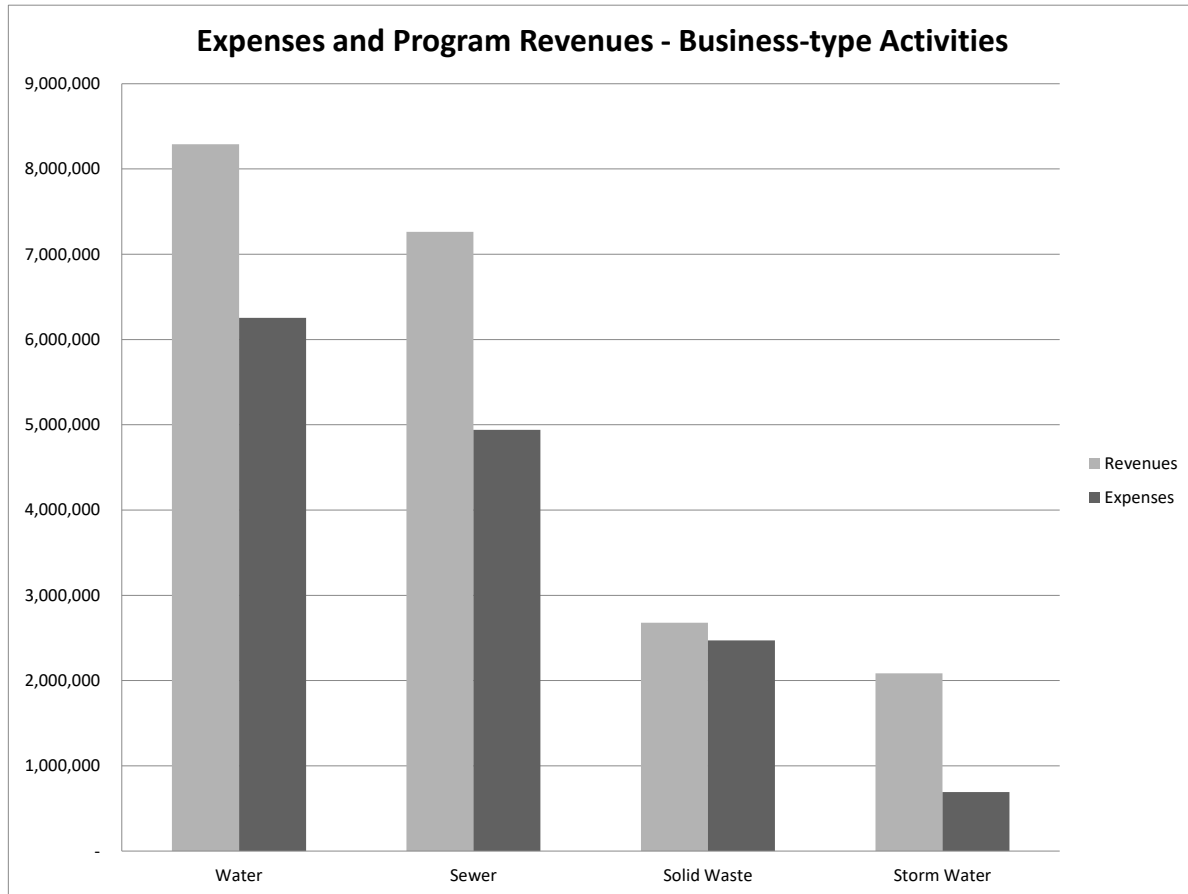
**Expenses and Program Revenues - Governmental Activities**



**Revenues by Source - Business-type Activities**



**Management's Discussion and Analysis  
For the Fiscal Year ended June 30, 2025**



**Key Principal Highlights:**

- ♦ Charges for services increased by \$3,886,453 compared to the prior year. The increase was primarily due to utility rate increases implemented during the fiscal year and increases in commercial building permits and reviews.
- ♦ Capital grants and contributions decreased by \$6,552,508 due to the closeout of federal grants and a reduction in contributions from private sources.
- ♦ Taxes increased by \$1,473,519 due to an increase in the certified tax rate and the assessment and collection of property taxes.

Generally, increases in expenses closely paralleled inflation and growth in the demand for services.

**Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

## **Management's Discussion and Analysis For the Fiscal Year ended June 30, 2025**

### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, committed, assigned and unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2025, the City's governmental funds reported a combined ending fund balance of \$44,854,225, a decrease of \$3,279,178 from the prior year, and primarily attributable to the completion of major capital projects including the construction of Fire Station #3. A balance of \$35,532,772 (79.22%) is available for spending at the government's discretion; however, \$22,317,063 has been assigned by the City's Budget Officer for subsequent years' capital expenditures and other uses, leaving an unassigned amount of \$13,215,709. The remaining \$9,321,453 of fund balance is not available for new spending because it is non-spendable in form or legally restricted by parties outside the financial reporting entity for 1) recreation and arts programs of \$350,687, 2) debt service of \$2,410,518, 3) road construction, maintenance and preservation of \$6,560,248.

The General Fund is the major operating fund of the City. As a measure of the General Fund's liquidity, it may be useful to compare the amount of unassigned fund balance to total fund expenditures of \$28,293,835 (46.71% or 170 calendar days). The fund balance of the City's General Fund increased by \$1,036,724 to \$12,624,911, during the current fiscal year. This represents an 8.21% change in fund balance. The increase consisted of total revenues exceeding expenses by \$4,720,917 due to an increase in the taxes received and commercial growth in the city.

### Proprietary Funds

Unrestricted net position of the Water fund, Sewer fund, and Garbage Utility fund (major funds) at the end of the year were \$6,106,005, \$3,653,897, and \$284,413 respectively. The increase in total net position was \$5,758,942, \$4,681,010 and \$175,076, respectively. The increase in net position for the Water and Sewer funds is the result of higher impact fees, additional contributions from the developers and an increase in rates during fiscal year 2025. The decrease in net position for the Garbage Utility fund is the result of higher costs and while rates were increased it was late in the fiscal year without sufficient time to recognize the rate increases.

### General Fund Budgetary Highlights

During the fiscal year, the General Fund's original budget was amended from an original revenues budget of \$30,407,452 to a final budget of \$30,582,528, an increase of \$175,076. These increases can be briefly summarized as follows:

- \$0 in tax revenue.
- \$76,834 in interfund charges
- \$8,242 in intergovernmental revenue.
- \$90,000 in charges for services from other City funds.

The General Fund's original budget was also amended for increased expenses in the amount of \$619,096.

### Capital Assets

The City's net investment in capital assets for its governmental and business-type activities as of June 30, 2025 amounts to \$145,635,086. This investment in capital assets includes land, buildings, improvements other than buildings, machinery and equipment, automobiles and trucks, office furniture and equipment, and infrastructure, offset by applicable amounts of long-term debt. The total increase in the City's net investment in capital assets for governmental and business-type activities for the current year was a result of the City continuing to make payments on their debt obligations as well as continued acquisition of assets due to growth and the needs of the City.

**Management's Discussion and Analysis**  
**For the Fiscal Year ended June 30, 2025**

Capital Assets (continued)

Major capital asset events during the current year include the following:

- ♦ Buildings additions of \$11,138,772.
- ♦ Improvements other than buildings additions of \$17,604,581.
- ♦ Machinery and equipment additions of \$1,023,418.
- ♦ Automobile and truck purchases of \$1,650,656.
- ♦ Office furniture and equipment additions of \$30,253.
- ♦ Infrastructure additions of \$9,641,231 from acquisitions and contributions.
- ♦ Depreciation of infrastructure assets of \$5,680,334.

**Tooele City Corporation's Capital Assets**

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Investment in water stock	\$ -	\$ -	\$ 93,184	\$ 93,184	\$ 93,184	\$ 93,184
Land	6,557,414	6,227,414	2,833,937	2,833,937	9,391,351	9,061,351
Infrastructure	73,031,977	70,494,761	15,618,168	14,194,487	88,650,145	84,689,248
Buildings	29,913,937	23,822,034	14,354,031	10,452,495	44,267,968	34,274,529
Construction in progress	-	-	2,966,376	12,845,337	2,966,376	12,845,337
Equipment under capital lease, net	825,398	825,398	-	-	825,398	825,398
Improvements	13,012,649	10,595,816	70,535,623	58,221,958	83,548,272	68,817,774
Machinery and equipment	1,493,388	1,596,111	3,284,908	3,004,034	4,778,296	4,600,145
Automobiles and trucks	3,171,601	2,289,688	547,533	559,288	3,719,134	2,848,976
Office furniture and equipment	56,719	54,216	-	-	56,719	54,216
Water rights	-	-	38,774,532	38,774,532	38,774,532	38,774,532
Total	<u>\$ 128,063,083</u>	<u>\$ 115,905,438</u>	<u>\$ 149,008,292</u>	<u>\$ 140,979,252</u>	<u>\$ 277,071,375</u>	<u>\$ 256,884,690</u>

Additional information on the City's capital assets can be found in the notes to the financial statements.

Long-Term Debt

At the end of the current year, the City had total debt outstanding of \$40,195,641. The debt consists of the following:

**Tooele City Corporation's Outstanding Debt**

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
Revenue bonds payable	\$ 28,250,000	\$ 29,490,000	\$ 3,326,000	\$ 3,986,000	\$ 31,576,000	\$ 33,476,000
Net OPEB obligations	2,672,638	2,323,094	118,100	102,654	2,790,738	2,425,748
Net pension liability	3,194,475	2,541,375	351,002	279,241	3,545,477	2,820,616
Financed equipment obligation	-	11,097	54,550	105,234	54,550	116,331
Grantsville legal settlement	1,280,420	1,363,420	-	-	1,280,420	1,363,420
Compensated absences	835,192	824,865	93,259	82,119	928,451	906,984
Deferred amounts:						
Unamortized bond premiums	184,503	212,888	-	-	184,503	212,888
Unamortized bond discounts	(15,957)	(18,347)	-	-	(15,957)	(18,347)
Loss on defeasance	(141,197)	(215,119)	(7,344)	(19,934)	(148,541)	(235,053)
Total	<u>\$ 36,260,074</u>	<u>\$ 36,533,273</u>	<u>\$ 3,935,567</u>	<u>\$ 4,535,314</u>	<u>\$ 40,195,641</u>	<u>\$ 41,068,587</u>

State statutes limit the amount of debt a City may issue to 4 percent of its total taxable property within its jurisdiction. The City may incur a larger indebtedness for the purpose of supplying the City with water, sewer, or electricity when such public works are owned and controlled by the City. The current debt limitation for Tooele City Corporation is \$156,251,760 for all general obligation bonds. As of June 30, 2025 and 2024 the City recorded a loss of defeasance of bonds in the amount of \$148,541 and \$235,053, respectively, which is recorded as a deferred outflow of resources in the accompanying statement of net position. Additional information on Tooele City Corporation's long-term debt can be found in the notes to the financial statements.

**Management's Discussion and Analysis**  
**For the Fiscal Year ended June 30, 2025**

*Economic Factors and Next Year's Budgets and Rates*

- ♦ Residential growth is starting to slow down in Tooele City. Building permits have decreased as well as other construction and growth related fees. Taxes, such as sales tax, are starting to see slowing with less growth compared to prior years.
- ♦ The 2026 budget was projected with a conservative increase in sales tax, franchise tax and other taxes as the growth in these areas has slowed and projected to remain slower for fiscal year 2026.
- ♦ The City has planned its FY2026 budget with caution and will review the market often to watch for an increase in downturns in sales tax and property values both of which are possible during the year.

All of the above factors were considered in preparing the City's budget for the 2025-2026 fiscal year.

*Requests for Information*

This financial report is designed to provide a general overview of Tooele City Corporation's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Tooele City Finance Director, 90 North Main Street, P.O. Box 89, Tooele, Utah, 84074-0089.

## **BASIC FINANCIAL STATEMENTS**

**TOOELE CITY CORPORATION**  
**STATEMENT OF NET POSITION**  
**June 30, 2025**

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
<b>CURRENT ASSETS</b>			
Cash and cash equivalents	\$ 32,154,236	\$ 26,730,643	\$ 58,884,879
Receivables:			
Accounts, net	117	1,537,009	1,537,126
Assessments	140,209	-	140,209
Taxes	16,187,387	-	16,187,387
Developer contributions receivable	729,795	-	729,795
Other	351,232	-	351,232
Restricted cash and cash equivalents	12,738,203	1,085,406	13,823,609
<b>NONCURRENT ASSETS</b>			
Net pension asset	45,933	5,046	50,979
Capital assets not being depreciated	6,557,414	44,668,029	51,225,443
Capital assets being depreciated, net	121,505,669	104,340,263	225,845,932
<b>TOTAL ASSETS</b>	<u>190,410,195</u>	<u>178,366,396</u>	<u>368,776,591</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred charge on bond refunding	141,197	7,344	148,541
Deferred outflows related to OPEB	876,097	38,716	914,813
Deferred outflows related to pensions	3,307,001	363,368	3,670,369
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>4,324,295</u>	<u>409,428</u>	<u>4,733,723</u>
<b>LIABILITIES</b>			
<b>CURRENT LIABILITIES</b>			
Accounts payable	3,946,283	970,420	4,916,703
Accrued liabilities	134,294	-	134,294
Accrued interest payable	928,268	78,973	1,007,241
Unearned revenue	-	100,985	100,985
Customer deposits	-	244,740	244,740
Financed equipment obligation	-	54,550	54,550
Other noncurrent liabilities, due or payable within one year	1,620,000	679,000	2,299,000
<b>LONG-TERM LIABILITIES</b>			
Net pension liability	3,194,475	351,002	3,545,477
Due or payable in more than one year	31,586,796	2,858,359	34,445,155
<b>TOTAL LIABILITIES</b>	<u>41,410,116</u>	<u>5,338,029</u>	<u>46,748,145</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue - property taxes	13,366,377	-	13,366,377
Deferred inflows related to OPEB	724,361	32,005	756,366
Deferred inflows related to pensions	84,662	9,302	93,964
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>14,175,400</u>	<u>41,307</u>	<u>14,216,707</u>
<b>NET POSITION</b>			
Net investment in capital assets	102,313,090	145,635,086	247,948,176
Restricted for:			
Recreation and arts	350,687	-	350,687
Debt service	2,410,518	1,046,672	3,457,190
Roads	6,560,248	-	6,560,248
Impact fees	-	14,434,538	14,434,538
Unrestricted	27,514,431	12,280,192	39,794,623
<b>TOTAL NET POSITION</b>	<u>\$ 139,148,974</u>	<u>\$ 173,396,488</u>	<u>\$ 312,545,462</u>

*The notes to the financial statements are an integral part of this statement.*



**TOOELE CITY CORPORATION**  
**STATEMENT OF ACTIVITIES**  
For the Fiscal Year ended June 30, 2025

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenues and Changes in Net Assets		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<b>Governmental activities:</b>							
General government	\$ 16,688,384	\$ 4,689,236	\$ 996,533	\$ 137,834	\$ (10,864,781)	\$ -	\$ (10,864,781)
Public safety	10,388,326	392,677	-	-	(9,995,649)	-	(9,995,649)
Highways and streets	4,091,415	-	4,452,143	2,801,548	3,162,276	-	3,162,276
Parks and recreation	8,295,791	1,597,318	-	-	(6,698,473)	-	(6,698,473)
Community development	1,119,033	-	-	959,188	(159,845)	-	(159,845)
Interest and fiscal charges	1,501,921	-	-	-	(1,501,921)	-	(1,501,921)
<b>Total governmental activities</b>	<u>42,084,870</u>	<u>6,679,231</u>	<u>5,448,676</u>	<u>3,898,570</u>	<u>(26,058,393)</u>	<u>-</u>	<u>(26,058,393)</u>
<b>Business-type activities:</b>							
Water	6,255,139	5,737,558	23,638	2,528,712	-	2,034,769	2,034,769
Sewer	4,940,661	5,529,399	-	1,734,665	-	2,323,403	2,323,403
Solid waste	2,470,162	2,678,893	-	-	-	208,731	208,731
Storm water	692,985	679,546	-	1,405,611	-	1,392,172	1,392,172
Street light	355,889	385,760	-	187,614	-	217,485	217,485
<b>Total business-type activities</b>	<u>14,714,836</u>	<u>15,011,156</u>	<u>23,638</u>	<u>5,856,602</u>	<u>-</u>	<u>6,176,560</u>	<u>6,176,560</u>
<b>Total primary government</b>	<u>\$ 56,799,706</u>	<u>\$ 21,690,387</u>	<u>\$ 5,472,314</u>	<u>\$ 9,755,172</u>	<u>(26,058,393)</u>	<u>6,176,560</u>	<u>(19,881,833)</u>
General revenue:							
Taxes:							
Property taxes					14,357,920	-	14,357,920
Sales taxes					12,547,387	-	12,547,387
Franchise taxes					2,757,292	-	2,757,292
Other taxes					120,168	-	120,168
Earnings on investments					2,323,233	1,074,788	3,398,021
Impact fees, net					1,345,605	4,896,184	6,241,789
Gain on sale of capital assets					21,474	-	21,474
Gain on sale / transfer of water rights					-	224,497	224,497
Miscellaneous					1,479,713	54,227	1,533,940
<b>Total general revenues</b>					<u>34,952,792</u>	<u>6,249,696</u>	<u>41,202,488</u>
Change in net position					8,894,399	12,426,256	21,320,655
<b>Net position, beginning</b>					<u>130,254,575</u>	<u>160,970,232</u>	<u>291,224,807</u>
<b>Net position, ending</b>					<u>\$ 139,148,974</u>	<u>\$ 173,396,488</u>	<u>\$ 312,545,462</u>

The notes to the financial statements are an integral part of this statement.

**TOOELE CITY CORPORATION**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**June 30, 2025**

	<b>General Fund</b>	<b>Depot Redevelopment Agency</b>	<b>Class "C" Road Fund</b>	<b>Capital Projects Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 11,094,080	\$ 9,738,729	\$ -	\$ 10,087,718	\$ 1,233,709	\$ 32,154,236
Receivables:						
Accounts	117	-	-	-	-	117
Assessments	-	-	-	-	140,209	140,209
Taxes	11,967,387	4,220,000	-	-	-	16,187,387
Intergovernmental receivable	112,710	-	617,085	-	-	729,795
Other	351,232	-	-	-	-	351,232
Restricted cash and investments	445,926	40,987	6,651,109	-	5,600,181	12,738,203
TOTAL ASSETS	<u>\$ 23,971,452</u>	<u>\$ 13,999,716</u>	<u>\$ 7,268,194</u>	<u>\$ 10,087,718</u>	<u>\$ 6,974,099</u>	<u>\$ 62,301,179</u>
<b>LIABILITIES</b>						
Accounts payable	\$ 1,029,146	\$ 394,386	\$ 351,022	\$ 782,432	\$ 1,389,297	3,946,283
Accrued liabilities	134,294	-	-	-	-	134,294
TOTAL LIABILITIES	<u>1,163,440</u>	<u>394,386</u>	<u>351,022</u>	<u>782,432</u>	<u>1,389,297</u>	<u>4,080,577</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable revenue - property taxes	<u>9,146,377</u>	<u>4,220,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>13,366,377</u>
DEFERRED INFLOWS OF RESOURCES	<u>9,146,377</u>	<u>4,220,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>13,366,377</u>
<b>FUND BALANCES</b>						
Restricted						
Recreation and arts	-	-	-	-	350,687	350,687
Debt service	445,926	40,987	361,561	-	1,562,044	2,410,518
Roads	-	-	6,555,611	-	4,637	6,560,248
Assigned						
Capital projects	-	-	-	9,305,286	3,401,532	12,706,818
Redevelopment agency projects	-	9,344,343	-	-	-	9,344,343
Debt service fund	-	-	-	-	265,902	265,902
Unassigned	<u>13,215,709</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>13,215,709</u>
TOTAL FUND BALANCES	<u>13,661,635</u>	<u>9,385,330</u>	<u>6,917,172</u>	<u>9,305,286</u>	<u>5,584,802</u>	<u>44,854,225</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 23,971,452</u>	<u>\$ 13,999,716</u>	<u>\$ 7,268,194</u>	<u>\$ 10,087,718</u>	<u>\$ 6,974,099</u>	<u>\$ 62,301,179</u>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**June 30, 2025**

Total Fund Balances - Governmental Funds	\$ 44,854,225
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the individual funds.	128,063,083
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The net pension asset resulting from pension assets exceeding pension liabilities is not an available resource and, therefore, is not reported in the funds.	45,933
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Deferred outflows of resources coming from deferred charges on refunding of long-term debt are amortized to expense over the life of the outstanding debt in the statement of activities, and are not reported in the funds.	141,197
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Deferred outflows of resources associated with the net pension liability and asset is not an available resource and, therefore, is not reported in the funds.	3,307,001
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Deferred outflows of resources associated with OPEB is not an available resource and, therefore, is not reported in the funds.	876,097
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Accrued interest expense is not due and payable in the current period and therefore is not recorded in the funds.	(928,268)
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Long-term liabilities that pertain to governmental funds, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. All liabilities net of premiums are reported in the statement of net position. Those liabilities consist of:

General obligation bonds, net of unamortized deferrals of premiums and discounts	(28,418,546)
Obligations under capital leases	-
Grantsville legal settlement liability	(1,280,420)
Net pension liability	(3,194,475)
Compensated absences payable	(835,192)
Net OPEB obligations	(2,672,638)

Deferred inflows of resources associated with OPEB are not due and payable in the current period and therefore are not recorded in the funds.	(724,361)
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Deferred inflows of resources associated with the net pension liability are not due and payable in the current period and therefore are not recorded in the funds.	(84,662)
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Total Net Position - Government Activities	<u>\$ 139,148,974</u>
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*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**For the Fiscal Year ended June 30, 2025**

	<b>General Fund</b>	<b>Depot Redevelopment Agency</b>	<b>Class "C" Road Fund</b>	<b>Capital Projects Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>						
Taxes	\$ 24,197,677	\$ 4,760,715	\$ -	\$ -	\$ 824,375	\$ 29,782,767
Licenses and permits	1,232,769	-	-	-	-	1,232,769
Intergovernmental and grants	677,627	318,906	4,452,143	-	-	5,448,676
Charges for services	5,103,186	-	-	-	-	5,103,186
Fines and forfeitures	151,596	-	-	-	-	151,596
Interest income	593,582	377,196	317,511	711,893	323,051	2,323,233
Grants	-	-	-	-	24,000	24,000
Impact fees	-	-	-	-	1,353,509	1,353,509
Interfund charges	1,040,676	-	-	-	-	1,040,676
Miscellaneous revenues	65,551	-	5,545	17,441	6,811	95,348
Rental income	920	-	-	-	534,449	535,369
<b>TOTAL REVENUES</b>	<b>33,063,584</b>	<b>5,456,817</b>	<b>4,775,199</b>	<b>729,334</b>	<b>3,066,195</b>	<b>47,091,129</b>
<b>EXPENDITURES</b>						
General government	7,466,695	2,016,415	-	164,995	442,513	10,090,618
Public safety	9,571,228	-	-	-	-	9,571,228
Highways and streets	2,878,502	-	707,428	-	-	3,585,930
Parks and recreation	7,989,239	-	-	-	-	7,989,239
Community development	-	1,119,033	-	-	-	1,119,033
Capital outlay:						
Capital projects	437,003	208,720	3,668,747	8,721,952	2,887,581	15,924,003
Debt service:						
Principal - bonds and notes	-	83,000	-	-	1,240,000	1,323,000
Principal - capital lease	-	-	-	11,097	-	11,097
Interest	-	34,100	-	170	841,892	876,162
Bond issuance costs and trustee fees	-	-	-	-	7,401	7,401
<b>TOTAL EXPENDITURES</b>	<b>28,342,667</b>	<b>3,461,268</b>	<b>4,376,175</b>	<b>8,898,214</b>	<b>5,419,387</b>	<b>50,497,711</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>4,720,917</b>	<b>1,995,549</b>	<b>399,024</b>	<b>(8,168,880)</b>	<b>(2,353,192)</b>	<b>(3,406,582)</b>
<b>OTHER FINANCING SOURCES (USES) INCLUDING TRANSFERS</b>						
Operating transfers in	-	-	-	2,700,000	2,306,498	5,006,498
Operating transfers (out)	(3,819,501)	(40,987)	(361,561)	-	(784,449)	(5,006,498)
Private contributions	113,834	-	-	-	-	113,834
Proceeds on sale of assets	21,474	-	-	-	-	21,474
Refunded impact fees	-	-	-	-	(7,904)	(7,904)
<b>TOTAL OTHER FINANCING SOURCES (USES) INCLUDING TRANSFERS</b>	<b>(3,684,193)</b>	<b>(40,987)</b>	<b>(361,561)</b>	<b>2,700,000</b>	<b>1,514,145</b>	<b>127,404</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>1,036,724</b>	<b>1,954,562</b>	<b>37,463</b>	<b>(5,468,880)</b>	<b>(839,047)</b>	<b>(3,279,178)</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>12,624,911</b>	<b>7,430,768</b>	<b>6,879,709</b>	<b>14,774,166</b>	<b>6,423,849</b>	<b>48,133,403</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 13,661,635</b>	<b>\$ 9,385,330</b>	<b>\$ 6,917,172</b>	<b>\$ 9,305,286</b>	<b>\$ 5,584,802</b>	<b>\$ 44,854,225</b>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE**  
**STATEMENT OF ACTIVITIES**  
**For the Fiscal Year ended June 30, 2025**

Net Change in Fund Balances - Total Governmental Funds \$ (3,279,178)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over the estimated useful lives and reported as depreciation expense. Donations of capital assets increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources. This is the amount by which capital outlays exceeded depreciation expense in the current period. 12,157,645

Bond proceeds provide current financial resources to governmental funds by issuing debt which increases long-term liabilities in the statement of net position. Repayment of debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets:

Accrued interest on bonds	(580,222)
Principal retirement - bonds	1,240,000
Principal retirement - Grantsville note	83,000
Principal retirement - capital lease obligations	11,097
Amortization of bond premiums, net discounts	25,995
Amortization of bond refunding	(73,922)

In the statement of activities, certain operating expenses (compensated absences of unpaid vacation time) are recorded as the benefits are earned during the year. In the governmental funds, these obligations are recorded when they mature (when they are paid). The compensated absences obligation increased during the year. (10,327)

In the statement of activities, the current year's pension contributions from January to June are removed from pension expense and shown on the statement of net position as deferred outflows of resources - pensions. The Governmental Funds do not adjust pension contribution expense. (530,261)

The annual other postemployment benefit (OPEB) cost is the amount that is recognized as an expense in the statement of activities whereas in the governmental funds only the amounts paid are recorded as an expenditure. Payments were less than actuarially required amounts during the year. (149,428)

Change in Net Position of Governmental Activities \$ 8,894,399

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - GENERAL FUND**  
**For the Fiscal Year ended June 30, 2025**

	<b>Budgeted Amounts</b>			<b>Variance</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Favorable (Unfavorable)</b>
<b>REVENUES</b>				
Taxes	\$ 24,238,328	\$ 24,238,328	\$ 24,197,677	\$ (40,651)
Licenses and permits	1,100,000	1,100,000	1,232,769	132,769
Intergovernmental revenues	551,000	559,242	677,627	118,385
Charges for services	3,974,174	4,064,174	5,103,186	1,039,012
Fines and forfeitures	126,000	126,000	151,596	25,596
Interest income	350,000	350,000	593,582	243,582
Interfund charges	-	76,834	1,040,676	963,842
Miscellaneous revenues	26,450	26,450	65,551	39,101
Rental income	41,500	41,500	920	(40,580)
<b>TOTAL REVENUES</b>	<b>30,407,452</b>	<b>30,582,528</b>	<b>33,063,584</b>	<b>2,481,056</b>
<b>EXPENDITURES</b>				
General government	8,145,010	8,283,040	7,466,695	816,345
Public safety	9,899,150	9,893,382	9,571,228	322,154
Highways and streets	3,075,561	3,076,561	2,878,502	198,059
Parks and recreation	7,840,099	8,234,811	7,989,239	245,572
Capital outlay	694,050	785,172	437,003	348,169
<b>TOTAL EXPENDITURES</b>	<b>29,653,870</b>	<b>30,272,966</b>	<b>28,342,667</b>	<b>1,930,299</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>753,582</b>	<b>309,562</b>	<b>4,720,917</b>	<b>4,411,355</b>
<b>OTHER FINANCING SOURCES (USES) INCLUDING TRANSFERS</b>				
Operating transfers (out)	(2,319,501)	(3,819,501)	(3,819,501)	-
Private contributions	19,000	-	113,834	113,834
Proceeds on sale of assets	-	-	21,474	21,474
<b>(USES) INCLUDING TRANSFERS</b>	<b>(2,300,501)</b>	<b>(3,819,501)</b>	<b>(3,684,193)</b>	<b>135,308</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(1,546,919)</b>	<b>(3,509,939)</b>	<b>1,036,724</b>	<b>4,546,663</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>12,624,911</b>	<b>12,624,911</b>	<b>12,624,911</b>	<b>-</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 11,077,992</b>	<b>\$ 9,114,972</b>	<b>\$ 13,661,635</b>	<b>\$ 4,546,663</b>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - DEPOT REDEVELOPMENT AGENCY**  
**SPECIAL REVENUE FUND**  
**For the Fiscal Year ended June 30, 2025**

	<u>Budgeted Amounts</u>			<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Favorable</u>
				<u>(Unfavorable)</u>
REVENUES				
Taxes	\$ 4,300,000	\$ 4,300,000	\$ 4,760,715	\$ 460,715
Intergovernmental and grants	154,528	174,714	318,906	144,192
Interest income	200,100	200,100	377,196	177,096
TOTAL REVENUES	<u>4,654,628</u>	<u>4,674,814</u>	<u>5,456,817</u>	<u>782,003</u>
EXPENDITURES				
General government	855,543	948,043	2,016,415	(1,068,372)
Community development	1,935,000	3,455,186	1,119,033	2,336,153
Capital outlay	208,720	208,720	208,720	-
Debt service:				
Principal - notes	<u>117,125</u>	<u>117,125</u>	<u>83,000</u>	<u>34,125</u>
TOTAL EXPENDITURES	<u>3,116,388</u>	<u>4,729,074</u>	<u>3,461,268</u>	<u>1,267,806</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>1,538,240</u>	<u>(54,260)</u>	<u>1,995,549</u>	<u>2,049,809</u>
OTHER FINANCING				
USES INCLUDING TRANSFERS				
Operating transfers out	<u>(40,987)</u>	<u>(40,987)</u>	<u>(40,987)</u>	<u>-</u>
TOTAL OTHER FINANCING				
USES INCLUDING TRANSFERS	<u>(40,987)</u>	<u>(40,987)</u>	<u>(40,987)</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	1,497,253	(95,247)	1,954,562	2,049,809
FUND BALANCE, BEGINNING OF YEAR	<u>7,430,768</u>	<u>7,430,768</u>	<u>7,430,768</u>	<u>-</u>
FUND BALANCE, END OF YEAR	<u>\$ 8,928,021</u>	<u>\$ 7,335,521</u>	<u>\$ 9,385,330</u>	<u>\$ 2,049,809</u>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF NET POSITION - PROPRIETARY FUNDS**  
**June 30, 2025**

	Business-type Activities - Enterprise Funds				
	Water	Sewer	Garbage Utility	Nonmajor Enterprise Fund	Total Enterprise Funds
<b>ASSETS</b>					
<b>CURRENT ASSETS</b>					
Cash and cash equivalents	\$ 16,499,596	\$ 7,791,058	\$ 232,100	\$ 2,207,889	\$ 26,730,643
Accounts receivable, net of allowance	589,644	577,888	252,030	117,447	1,537,009
Restricted cash and cash equivalents	422,788	662,618	-	-	1,085,406
<b>TOTAL CURRENT ASSETS</b>	<b>17,512,028</b>	<b>9,031,564</b>	<b>484,130</b>	<b>2,325,336</b>	<b>29,353,058</b>
<b>NONCURRENT ASSETS</b>					
Net pension asset	2,957	2,089	-	-	5,046
Capital assets not being depreciated:					
Investment in water stock	93,184	-	-	-	93,184
Land	2,298,207	301,500	-	234,230	2,833,937
Water rights	38,774,532	-	-	-	38,774,532
Capital assets being depreciated:					
Infrastructure	-	-	-	18,453,330	18,453,330
Construction in progress	12,740	2,953,636	-	-	2,966,376
Buildings	4,279,180	15,030,114	3,220	-	19,312,514
Improvements other than buildings	73,434,487	47,641,148	-	-	121,075,635
Office, furniture & fixtures	23,377	39,443	-	-	62,820
Machinery and equipment	7,018,037	620,553	-	204,557	7,843,147
Autos and trucks	781,795	884,967	23,000	25,893	1,715,655
Accumulated depreciation	(34,404,272)	(26,741,459)	(23,329)	(2,953,778)	(64,122,838)
<b>NET CAPITAL ASSETS</b>	<b>92,311,267</b>	<b>40,729,902</b>	<b>2,891</b>	<b>15,964,232</b>	<b>149,008,292</b>
<b>TOTAL NONCURRENT ASSETS</b>	<b>92,314,224</b>	<b>40,731,991</b>	<b>2,891</b>	<b>15,964,232</b>	<b>149,013,338</b>
<b>TOTAL ASSETS</b>	<b>109,826,252</b>	<b>49,763,555</b>	<b>487,021</b>	<b>18,289,568</b>	<b>178,366,396</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred charge on bond refunding	7,344	-	-	-	7,344
Deferred outflows related to OPEB	19,992	18,724	-	-	38,716
Deferred outflows related to pensions	212,881	150,487	-	-	363,368
<b>TOTAL DEFERRED OUTFLOWS</b>	<b>240,217</b>	<b>169,211</b>	<b>-</b>	<b>-</b>	<b>409,428</b>
<b>LIABILITIES</b>					
<b>CURRENT LIABILITIES</b>					
Accounts payable	430,077	251,167	199,717	89,459	970,420
Accrued interest	7,519	71,454	-	-	78,973
Deferred revenue	100,985	-	-	-	100,985
Customer deposits	244,740	-	-	-	244,740
Financed equipment obligation	-	27,705	-	26,845	54,550
Revenue bonds payable - current	496,000	183,000	-	-	679,000
<b>TOTAL CURRENT LIABILITIES</b>	<b>1,279,321</b>	<b>533,326</b>	<b>199,717</b>	<b>116,304</b>	<b>2,128,668</b>
<b>NONCURRENT LIABILITIES</b>					
Net pension liability	205,638	145,364	-	-	351,002
Compensated absences	38,030	55,229	-	-	93,259
Net OPEB obligation	60,986	57,114	-	-	118,100
Revenue bonds payable - long-term	-	2,647,000	-	-	2,647,000
<b>TOTAL NONCURRENT LIABILITIES</b>	<b>304,654</b>	<b>2,904,707</b>	<b>-</b>	<b>-</b>	<b>3,209,361</b>
<b>TOTAL LIABILITIES</b>	<b>1,583,975</b>	<b>3,438,033</b>	<b>199,717</b>	<b>116,304</b>	<b>5,338,029</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred inflows related to OPEB	16,531	15,474	-	-	32,005
Deferred inflows related to pensions	5,450	3,852	-	-	9,302
<b>TOTAL DEFERRED INFLOWS</b>	<b>21,981</b>	<b>19,326</b>	<b>-</b>	<b>-</b>	<b>41,307</b>
<b>NET POSITION</b>					
Net investment in capital assets	91,822,611	37,872,197	2,891	15,937,387	145,635,086
Unrestricted	6,106,005	3,653,897	284,413	2,235,877	12,280,192
Restricted for:					
Impact fees	10,112,241	4,322,297	-	-	14,434,538
Debt service	419,656	627,016	-	-	1,046,672
<b>TOTAL NET POSITION</b>	<b>\$ 108,460,513</b>	<b>\$ 46,475,407</b>	<b>\$ 287,304</b>	<b>\$ 18,173,264</b>	<b>\$ 173,396,488</b>

The notes to the financial statements are an integral part of this statement.



**TOOELE CITY CORPORATION**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN**  
**FUND NET POSITION - PROPRIETARY FUNDS**  
**For the Fiscal Year ended June 30, 2025**

	<b>Business-type Activities - Enterprise Funds</b>				
	<b>Water</b>	<b>Sewer</b>	<b>Garbage Utility</b>	<b>Nonmajor Enterprise Fund</b>	<b>Total Enterprise Funds</b>
<b>OPERATING REVENUES</b>					
Charges for services	\$ 5,491,859	\$ 5,525,999	\$ 2,382,858	\$ 1,065,306	\$ 14,466,022
Connection and collection fees	245,699	3,400	296,035	-	545,134
Miscellaneous	26,602	27,625	-	-	54,227
<b>TOTAL OPERATING REVENUES</b>	<b>5,764,160</b>	<b>5,557,024</b>	<b>2,678,893</b>	<b>1,065,306</b>	<b>15,065,383</b>
<b>OPERATING EXPENSES</b>					
Personal services	1,042,958	1,197,738	669,811	-	2,910,507
Contracted services	506,341	247,626	1,546,129	27,822	2,327,918
Operations and maintenance	2,608,805	1,613,570	238,115	503,048	4,963,538
Utilities	20,614	406,377	16,024	-	443,015
Administration	21,947	1	2	102,948	124,898
Depreciation	2,025,178	1,387,084	81	413,828	3,826,171
<b>TOTAL OPERATING EXPENSES</b>	<b>6,225,843</b>	<b>4,852,396</b>	<b>2,470,162</b>	<b>1,047,646</b>	<b>14,596,047</b>
<b>OPERATING INCOME</b>	<b>(461,683)</b>	<b>704,628</b>	<b>208,731</b>	<b>17,660</b>	<b>469,336</b>
<b>NON-OPERATING REVENUES (EXPENSES):</b>					
Interest income	537,108	369,764	22,002	145,914	1,074,788
Interest expense and fiscal charges	(29,296)	(88,265)	-	(1,228)	(118,789)
Sale / transfer of water rights	224,497	-	-	-	224,497
Grant revenue	23,638	400,000	-	-	423,638
Impact fees	2,935,966	1,960,218	-	-	4,896,184
<b>TOTAL NON-OPERATING REVENUES</b>	<b>3,691,913</b>	<b>2,641,717</b>	<b>22,002</b>	<b>144,686</b>	<b>6,500,318</b>
Contributed from developers	2,528,712	1,334,665	-	1,593,225	5,456,602
<b>CHANGE IN NET POSITION</b>	<b>5,758,942</b>	<b>4,681,010</b>	<b>230,733</b>	<b>1,755,571</b>	<b>12,426,256</b>
<b>NET POSITION - BEGINNING OF YEAR</b>	<b>102,701,571</b>	<b>41,794,397</b>	<b>56,571</b>	<b>16,417,693</b>	<b>160,970,232</b>
<b>NET POSITION - END OF YEAR</b>	<b>\$ 108,460,513</b>	<b>\$ 46,475,407</b>	<b>\$ 287,304</b>	<b>\$ 18,173,264</b>	<b>\$ 173,396,488</b>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Fiscal Year ended June 30, 2025**

	<b>Business-type Activities - Enterprise Funds</b>				
	<b>Water</b>	<b>Sewer</b>	<b>Garbage Utility</b>	<b>Nonmajor Enterprise Fund</b>	<b>Total Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>					
Receipts from customers and users	\$ 5,630,534	\$ 5,430,717	\$ 2,676,269	\$ 1,028,332	\$ 14,765,852
Receipts of miscellaneous income	26,602	27,625	-	-	54,227
Payments to employees	(1,005,415)	(1,170,417)	(669,811)	-	(2,845,643)
Payments to contractors	(73,841)	(37,626)	(1,521,129)	-	(1,632,596)
Payments for operations and maintenance	(2,468,891)	(1,469,411)	(234,207)	(543,446)	(4,715,955)
Payment for interfund services provided	(432,500)	(210,000)	(25,000)	(27,822)	(695,322)
Payments for utilities	(20,614)	(406,377)	(16,024)	-	(443,015)
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>1,655,875</u>	<u>2,164,511</u>	<u>210,098</u>	<u>457,064</u>	<u>4,487,548</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>					
Receipts from other funds	<u>23,638</u>	<u>400,000</u>	<u>-</u>	<u>-</u>	<u>423,638</u>
NET CASH USED BY NONCAPITAL FINANCING ACTIVITIES	<u>23,638</u>	<u>400,000</u>	<u>-</u>	<u>-</u>	<u>423,638</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>					
Payments for purchase of capital assets	(1,422,336)	(4,756,867)	-	(219,406)	(6,398,609)
Cash paid for finance lease	-	(25,342)	-	(25,342)	(50,684)
Proceeds from sale / transfer of water rights	224,497	-	-	-	224,497
Deferred defeasance costs	12,590	-	-	-	12,590
Payments of bond principal	(485,000)	(175,000)	-	-	(660,000)
Interest paid on bonds	(29,296)	(92,683)	-	(1,228)	(123,207)
Impact fees collected	<u>2,935,966</u>	<u>1,960,218</u>	<u>-</u>	<u>-</u>	<u>4,896,184</u>
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	<u>1,236,421</u>	<u>(3,089,674)</u>	<u>-</u>	<u>(245,976)</u>	<u>(2,099,229)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>					
Interest received on investments	<u>537,108</u>	<u>369,764</u>	<u>22,002</u>	<u>145,914</u>	<u>1,074,788</u>
NET CASH PROVIDED BY INVESTING ACTIVITIES	<u>537,108</u>	<u>369,764</u>	<u>22,002</u>	<u>145,914</u>	<u>1,074,788</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	3,453,042	(155,399)	232,100	357,002	3,886,745
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	<u>13,469,342</u>	<u>8,609,075</u>	<u>-</u>	<u>1,850,887</u>	<u>23,929,304</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 16,922,384</u>	<u>\$ 8,453,676</u>	<u>\$ 232,100</u>	<u>\$ 2,207,889</u>	<u>\$ 27,816,049</u>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS (CONTINUED)**  
**For the Fiscal Year ended June 30, 2025**

	Business-type Activities - Enterprise Funds				
	Water	Sewer	Garbage Utility	Nonmajor Enterprise Fund	Total Enterprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES:					
Operating income (loss)	\$ (461,683)	\$ 704,628	\$ 208,731	\$ 17,660	\$ 469,336
Adjustments to reconcile operating income to net cash provided by operating activities:					
Depreciation and amortization	2,025,178	1,387,084	81	413,828	3,826,171
Changes in assets and liabilities:					
Accounts receivable	(100,515)	(98,682)	(2,624)	(36,974)	(238,795)
Accounts payable	155,028	139,853	3,910	62,550	361,341
Compensated absences	6,833	4,307	-	-	11,140
OPEB obligation	7,976	7,470	-	-	15,446
Deferred outflows of resources - OPEB	(621)	(582)	-	-	(1,203)
Deferred inflows of resources - OPEB	(3,946)	(3,694)	-	-	(7,640)
Deferred revenue	(14,139)	-	-	-	(14,139)
Customer deposits	7,630	-	-	-	7,630
Net pension asset	998	706	-	-	1,704
Deferred outflows of resources - pensions	(7,244)	(5,123)	-	-	(12,367)
Deferred inflows of resources - pensions	(1,662)	(1,175)	-	-	(2,837)
Net pension liability	42,042	29,719	-	-	71,761
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>\$ 1,655,875</u>	<u>\$ 2,164,511</u>	<u>\$ 210,098</u>	<u>\$ 457,064</u>	<u>\$ 4,487,548</u>
REPRESENTED ON THE BALANCE SHEET AS:					
Cash - unrestricted	\$ 16,499,596	\$ 7,791,058	\$ 232,100	\$ 2,207,889	\$ 26,730,643
Cash - restricted	422,788	662,618	-	-	1,085,406
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 16,922,384</u>	<u>\$ 8,453,676</u>	<u>\$ 232,100</u>	<u>\$ 2,207,889</u>	<u>\$ 27,816,049</u>
SUPPLEMENTAL SCHEDULE OF NON-CASH FINANCING AND INVESTING ACTIVITIES:					
Contributed capital assets from developers	<u>\$ 2,528,712</u>	<u>\$ 1,334,665</u>	<u>\$ -</u>	<u>\$ 1,593,225</u>	<u>\$ 5,456,602</u>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF NET POSITION - FIDUCIARY FUNDS**  
**June 30, 2025**

	<u>Pension Trust</u>	<u>Custodial Fund</u>
<b>ASSETS</b>		
Restricted cash and cash equivalents	\$ 1,323,162	\$ 3,401,977
TOTAL ASSETS	<u>\$ 1,323,162</u>	<u>\$ 3,401,977</u>
<b>LIABILITIES</b>		
Other liabilities	-	3,401,977
TOTAL LIABILITIES	<u>-</u>	<u>\$ 3,401,977</u>
<b>NET POSITION</b>		
Held in trust for fire department pension and other purposes	<u>1,323,162</u>	
TOTAL NET POSITION	<u>\$ 1,323,162</u>	

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS**  
**For the Fiscal Year ended June 30, 2025**

	<u>Pension Trust</u>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ 64,636
Investment earnings:	
Interest income	<u>118,460</u>
TOTAL ADDITIONS	<u>183,096</u>
<b>DEDUCTIONS</b>	
Benefits	42,583
Administrative expenses	<u>2,100</u>
TOTAL DEDUCTIONS	<u>44,683</u>
CHANGE IN NET POSITION	138,413
NET POSITION - BEGINNING OF YEAR	<u>1,184,749</u>
NET POSITION - END OF YEAR	<u><u>\$ 1,323,162</u></u>

**STATEMENT OF CHANGES IN ASSETS  
AND LIABILITIES - CUSTODIAL FUND**  
**For the Fiscal Year ended June 30, 2025**

	<u>Balance at Beginning of the Year</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance at End of of the Year</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 4,496,014	\$ 2,777,561	\$ (3,871,598)	\$ 3,401,977
TOTAL ASSETS	<u>\$ 4,496,014</u>	<u>\$ 2,777,561</u>	<u>\$ (3,871,598)</u>	<u>\$ 3,401,977</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 3,046	\$ 2,820,174	\$ (2,823,220)	\$ -
Refunds payable and others	<u>4,492,968</u>	<u>2,910,499</u>	<u>(4,001,490)</u>	<u>3,401,977</u>
TOTAL LIABILITIES	<u>\$ 4,496,014</u>	<u>\$ 5,730,673</u>	<u>\$ (6,824,710)</u>	<u>\$ 3,401,977</u>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**1. THE REPORTING ENTITY**

Tooele City Corporation (the "City") is a municipal corporation and is the only city in Utah administered under a "home rule charter" created under the Constitution of the State of Utah. All other cities and towns in Utah operate under forms of government established by the Legislature. The Charter, which was approved by voters in 1965, allows Tooele City to operate under its own rules of administration. The City Charter can only be changed by approval of the voters in a municipal election. The City operates under a Council-Manager form of government and provides the following services: Public Safety (Police and Fire), Highways and Streets, Wastewater, Water, Public Library, Parks, Public Improvements, Planning and Zoning, and General Administrative Services. The City is governed by an elected mayor and a five-member council.

The City's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in GAAP and used by the City are discussed below.

As required by GAAP, these financial statements present the City and its component units, entities for which the City is considered to be financially accountable. The City is considered to be financially accountable for an organization if the City appoints a voting majority of that organization's governing body, or there is a potential for that organization to provide specific financial benefits or to impose specific financial burdens on the City. The City is also considered to be financially accountable for an organization if that organization is fiscally dependent on the City.

Blended component units, although legally separate entities, are in substance, part of the government's operations. The annual financial report includes the financial activities of Tooele City Corporation (the primary government), and its blended component units, which are the Downtown Redevelopment Agency, the Depot Redevelopment Agency, and the Municipal Building Authority of Tooele City Corporation. Financial information for the City and these component units is accounted for in the accompanying financial statements in accordance with principles defining the governmental reporting entity adopted by GASB. The City Council members, in a separate session, serve as the governing board of each component unit of the City and, as such, these entities are presented on a blended basis. Separate financial information can be obtained from the City. All blended component units have a June 30 year end and are as follows:

The Depot Redevelopment Agency was created by the City during fiscal year 1997. The agency uses tax increment financing to support redevelopment projects in the properties granted to the City by the Department of Defense. The Agency is governed by the City's Mayor and City Council. Because the Agency's governing body is the same as that of the City, the financial data is included in the reporting entity using the blended method.

The Municipal Building Authority of Tooele City was created by the City during fiscal year 1995. The Authority uses the proceeds of its tax exempt bonds to finance the construction or acquisition of general capital assets for the City. The bonds are secured by a lease agreement between the Municipal Building Authority, Utah State University, and Tooele City, and will be retired through lease payments. The Municipal Building Authority's fund structure is comprised of a general fund. The Authority is governed by the Mayor and City Council. Because the Agency's governing body is the same as that of the City, the financial data is included in the reporting entity using the blended method.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Government-Wide Financial Statements**

The City's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of Governmental and Business-Type Activities for the City accompanied by a total column. Fiduciary activities of the City are not included in these statements.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets as well as infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. The types of transactions reported as program revenues for the City are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column.

**Government Fund Financial Statements**

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances and changes in fund balances as presented in these statements to the net position and changes in net position presented in the Government-Wide financial statements.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except for revenues that are subject to accrual (generally received within 60 days after year-end) which are recognized when due. The primary revenue sources, which have been treated as available for accrual by the City, are property tax, sales tax, intergovernmental revenues, and other taxes. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The City reports the following funds:

*(1) Governmental Fund Types*

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use, and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

- a. *General Fund* - The general fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. *Capital Projects Funds* - The capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and special revenue funds. The specific capital projects funds are the Park Improvements Fund, Public Safety Capital Projects Fund, and the Capital Projects Fund.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government Fund Financial Statements (continued)

*(1) Governmental Fund Types (continued)*

- c. *Special Revenue Funds* - The special revenue funds are used to account for specific revenues that are legally restricted or committed to expenditure for specific purposes other than debt service or capital projects. The special revenue funds are the Class "C" Road Fund, Municipal Building Authority Fund, Par Tax Fund,, and the Depot Redevelopment Agency Fund.
- d. *Debt Service Fund* - The debt service fund is used to account for resources that will be used to service general long-term debt, other than those payable from enterprise funds.

*(2) Proprietary Fund Type*

Proprietary Fund Financial Statements include a Statement of Net Position, Statement of Revenues, Expenses and Changes in Fund Net Position, and a Statement of Cash Flows for each major proprietary fund and nonmajor funds aggregated.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as investment earnings, result from non-exchange transactions or ancillary activities.

*(3) Fiduciary Fund Type*

Fiduciary Fund Financial Statements include a Statement of Net Position. The City's Fiduciary funds represent Pension Trust funds and Agency funds, which are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Agency and the proprietary funds are accounted for on a spending or "economic resources" measurement focus and the accrual basis of accounting.

Use of Restricted Funds

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Modified Accrual

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Measurable" means the amount of the transaction can be determined. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City defined the length of time used for "available" for purposes of revenue recognition in the governmental fund financial statements to be 60 days.

Budgetary Procedures and Budgetary Accounting

Budgetary procedures for the City have been established by the Uniform Fiscal Procedures Act adopted by the State of Utah, which requires a legal adoption of an annual budget for all funds. The City Council can amend the budget to any extent, provided the budgeted expenditures do not exceed revenues and appropriated fund balance. Furthermore, in accordance with state law, all appropriations, except capital projects fund appropriations, lapse at the end of the budget year. The basis of accounting applied to each fund budget is the same basis as the related fund's financial statements. Amendments to budgets, both governmental and proprietary, were made through legal budget amendment procedures.



**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash and Cash Equivalents

The City considers all cash and investments with original maturities of three months or less to be cash and cash equivalents. For the purpose of the statement of cash flows, cash and cash equivalents are defined as cash and cash equivalents accounts and the restricted cash and cash equivalents accounts.

Restricted Cash

Certain resources set aside for bond repayment are classified as restricted cash on the balance sheet because their use is limited by applicable bond covenants. Other cash accounts are restricted by local ordinance and limitations on their usage.

Interfund Transactions

During the course of operations, transactions occur that result in amounts owed to a particular fund by another fund, other than for goods provided or services rendered. These receivables and payables are due within one year and are classified as "due from or to other funds" on the statement of net position.

Capital Assets

Capital assets include land, water stock, buildings, improvements other than buildings, furniture, fixtures and equipment and infrastructure (roads, bridges, storm drainage, and sidewalks). These assets are reported in the government-wide financial statements in the relevant column on the statement of net position under governmental or business-type activities. Proprietary fund capital assets are also reported in the appropriate fund statements. Capital assets acquired by governmental funds are recorded as expenditures in the governmental fund financial statements. The capitalization threshold for personal property is defined to be assets with a useful life of at least one year and costing at least \$1,000; real property thresholds vary by type of asset. Assets purchased or constructed are recorded at cost. Donated capital assets are recorded at their estimated fair value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Buildings, improvements, machinery, automobiles, and furniture and equipment of the City are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Improvements other than buildings	40
Machinery and equipment	7
Automobiles and trucks	5-15
Office furniture and equipment	3-5
Infrastructure - curb, gutter, sidewalks and streetlights	50
Infrastructure - storm drains and waterlines	40
Infrastructure - roads, bridges, and right of way	20

Deferred Outflows/Inflows of Resources

In addition to assets, financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Deferred Outflows/Inflows of Resources (continued)

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City has three types of items reported in this category, including unavailable revenues from property taxes, deferred inflows related to OPEB, and deferred inflows related to pensions. Unavailable revenues are deferred and recognized as an inflow of resources in the period in which the amounts become available. Deferred inflows related to pensions and OPEB arise from differences between expected and actual experience, changes of assumptions, difference between projected and actual earnings, changes in proportionate share and contributions subsequent to the measurement date.

Long-Term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the proprietary fund statements and the government-wide statements (either governmental activities or business-type activities, as applicable). Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable premiums and discounts. Issuance costs are expensed in the period incurred.

In the governmental fund financial statements, bond premiums, discounts and issuance costs are recognized during the current period. The face amount of debt issued and any premiums received are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

Compensated Absences

For governmental funds, amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as liabilities in the government-wide statement of net position and as expenses in the government-wide statement of activities. No expenditures are reported for these amounts in the fund financial statements. Vested or accumulated unpaid vacation pay of proprietary funds is recorded as an expense and a liability of those funds as the benefits accrue to the employees and are recorded in both the government-wide financial statements and the individual fund financial statements. Sick pay, which does not vest, is recorded as an expense in all funds when leave is taken.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires the government to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

Taxes and Other Significant Revenues

Property tax is levied by the City and collected by the county governments in the State of Utah. The City Council is authorized by state statute (10-6-133) to levy taxes up to a certified rate of the taxable value against all real and personal property located within its boundaries. Property taxes become a lien on January 1 and are levied on the first Monday of October. Taxes are due and payable on November 1 and delinquent after November 30 of each year.

Under state statute, the County Treasurer, acting as a tax collector, must settle and disburse all current tax collections to all taxing units by the end of March following the taxing year. Delinquent taxes are collected throughout the year and disbursed to the taxing units on a quarterly basis.

Property tax revenues are recognized when they become measurable and available. Available includes those property taxes collected from the taxpayers by the County Treasurer by June 30 of each year. Amounts that are measurable but not available are recorded as deferred inflows of resources. An accrual was made for property taxes receivable and an offsetting unavailable revenue amount were recorded at June 30, 2025.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Taxes and Other Significant Revenues (continued)

Sales taxes are collected by the State Tax Commission and remitted to the City monthly. Franchise fees are collected by telephone, electric, natural gas, and cable television companies and remitted to the City periodically. Local option sales taxes are collected by the State Tax Commission and remitted to the City and recorded as revenue and then passed on as an expenditure to the Utah Transit Authority.

Fund equity

In the fund financial statements governmental fund equity is classified as fund balance. Fund balance is further classified as Nonspendable, Restricted, Committed, Assigned, or Unassigned.

Nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form, or (b) legally or contractually required to be maintained intact.

Restricted fund balance is reported if (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance classification include those funds that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council and remain binding unless removed in the same manner.

Assigned fund balance classification includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, as established by the City Council. Assigned fund balance also includes all remaining amounts that are reported in Governmental Funds, other than the General Fund that are not classified as nonspendable, restricted nor committed, or those that are intended to be used for specific purposes.

Unassigned fund balance classification is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund balances. Additionally, in other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes, the City reports a negative unassigned fund balance for those respective amounts.

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balances are available, unless there are legal documents/contracts that prohibit the use of restricted fund balance, such as grant agreements that require a dollar match. Additionally, the City would then use committed, assigned, and lastly unassigned amounts from the restricted fund balance when expending funds.

Minimum Fund Balance

The City follows the State of Utah's minimum fund balance requirement of 5% of total revenues.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**3. DEPOSITS AND INVESTMENTS**

The City maintains a cash and investment pool that is available for use by all funds. Cash includes amounts in demand deposits including the portion of the Utah State Treasurer's investment pool that is considered a demand deposit. Investments are stated at fair value. Each fund's portion of this pool is displayed on the combined balance sheet as "cash and cash equivalents" which also includes cash accounts that are separately held by several of the City's funds.

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the State, and review the rules adopted under the authority of the State of Utah Money Management Act that relate to the deposit and investment of public funds.

Tooele City follows the requirements of the Utah Money Management Act (Utah Code, Section 51, Chapter 7) in handling its depository and investment transactions. The Act requires the depositing of the City's funds in a qualified depository. The Act defines qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and that has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

*Certificates of deposit investments* - Certificates of deposit held for investment that are not debt securities are included in "Investments." Certificates of deposit with original maturities greater than three months and remaining maturities less than one year are classified as short-term. Certificates of deposit with remaining maturities greater than one year are classified as long-term. All certificates of deposit are measured at their principal balance plus any accrued interest. There were no certificates of deposit investments at June 30, 2025.

*Custodial credit risk - deposits* is the risk that, in the event of a bank failure, the City's deposits may not be recovered. The City's policy for managing custodial credit risk is to adhere to the Money Management Act. The Act requires all deposits of the City to be in a qualified depository, defined as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Money Management Council. At June 30, 2025, \$1,000,000 of the City's bank balances of \$77,289,522 was insured and collateralized.

*Credit risk* is the risk that the counterparty to an investment will not fulfill its obligations. The City policy for limiting the credit risk of investments is to comply with the Money Management Act. The Act requires investment transactions to be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities. Permitted investments include deposits of qualified depositories; repurchase agreements; commercial paper that is classified as "first-tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investor Services or Standard & Poor's; banker acceptances; obligations of the U.S. Treasury and U.S. government sponsored enterprises; bonds and notes of political subdivisions of the State of Utah; fixed rate corporate obligations and variable rate securities rated "A" or higher by two nationally recognized statistical rating organizations as defined in the Act.

*Concentration of credit risk* is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's investments are in the Utah Public Treasurer's Investment Fund, U.S. Treasuries, and qualified institutions. The City's investments have no concentration of credit risk.

*Interest rate risk* is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The City's policy for managing interest rate risk is to comply with the Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptances, fixed rate negotiable deposits, and fixed rate corporate obligations to 270-365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding two years.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**3. DEPOSITS AND INVESTMENTS (CONTINUED)**

The City is authorized to invest in the Utah Public Treasurer's Investment Fund (PTIF), an external pooled investment fund managed by the Utah State Treasurer and subject to the Act and Council requirements. The PTIF is not registered with the SEC as an investment company, and deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah. The PTIF operates and reports to participants on an amortized cost basis. The income, gains and losses (net of administration fees) of the PTIF are allocated based upon the City's' average daily balances. As of June 30, 2025, the fair value per share factor for investments in the PTIF was 1.00198542. This resulted in a fair value adjustment for the current year of \$144,105.

In accordance with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, investments are stated at their fair value. GASB Statement No. 31 requires that certain investments be reported at fair value and that investment income includes changes in the fair value of these investments. Such changes in fair value are reflected in investment income in the Statement of Revenues, Expenses, and Changes in net position for the Utah State Treasurer's investment pool accounts.

Following are the City's cash on hand, on deposit, and investments at June 30, 2025:

	Fair Value	Carrying Amount	Credit Rating (1)	Weighted Average Years to Maturity (2)
Cash on hand and on deposit:				
Cash on hand	\$ 3,185	\$ 3,185	N/A	N/A
Cash on deposit	4,704,945	4,704,945	N/A	N/A
Utah State Treasurer's investment pool accounts	72,725,497	72,581,392	N/A	N/A
<b>TOTAL CASH ON HAND AND DEPOSIT</b>	<b>\$ 77,433,627</b>	<b>\$ 77,289,522</b>		

(1) Ratings are provided, where applicable, to indicate associated credit risk. N/A indicates not applicable.

(2) Interest rate risk is estimated using the weighted average years to maturity.

A reconciliation of the fair value of cash on hand and deposit to the financial statements is as follows:

	Fair Value
Statement of net position:	
Cash and cash equivalents	\$ 58,884,879
Restricted cash and cash equivalents	13,823,609
Fiduciary funds:	
Restricted cash and cash equivalents, pension fund	1,323,162
Restricted cash and cash equivalents, agency trust	3,401,977
<b>FAIR VALUE OF CASH ON HAND AND DEPOSIT</b>	<b>\$ 77,433,627</b>

**Fair value measurement**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles and in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City has the following recurring fair value measurements as of June 30, 2024:

- Temporary investment funds (PTIF) of \$72,725,497 are valued using significant observable inputs (Level 2 inputs). The inputs use the application of the June 30, 2025 fair value as calculated by the Utah State Treasurer, to the City's average daily balance in the Fund.

There were no changes in the valuation techniques used to determine the fair value of these financial instruments during the fiscal year ended June 30, 2025.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

4. INTANGIBLE ASSETS

The Water Fund maintains intangible assets consisting of water stocks. These intangible assets are stated at cost and are included in property and equipment of the City, consistent with GASB 51. As of June 30, 2025, the costs of these water stocks were as follows:

	Shares Owned	Cost
Middle Canyon Water Company	461.5	\$ 15,034
Settlement Canyon Water Company	711.0	78,150
INVESTMENT IN WATER STOCK		<u>\$ 93,184</u>

5. RESTRICTED ASSETS

As of June 30, 2025, certain of the City's cash and cash equivalents are restricted for the following purposes:

Funds and Purpose	Restricted Amount
General Fund for debt service payments	\$ 445,926
Depot Redevelopment Agency Fund:	
Debt service payments	40,987
Class "C" Road Fund	
Debt service payments	361,561
Road payments	6,289,548
Water Fund:	
Funds held by trustee for debt service	422,788
Sewer Fund:	
Funds held by trustee for debt service	662,618
Other Nonmajor Funds:	
Construction, debt service and other uses	5,600,181
Pension and Agency Fund's:	
Held in trust for fire department and others	<u>4,725,139</u>
Total restricted cash and cash equivalents	<u>\$ 18,548,748</u>

6. ALLOWANCE FOR DOUBTFUL ACCOUNTS

The City estimates allowances for doubtful accounts for proprietary funds based off management experience and historical collection rates. The allowance for doubtful accounts at June 30, 2025 is as follows:

Funds	Allowance
Water fund - major enterprise fund	\$ 8,751
Sewer fund - major enterprise fund	934
Garbage Utility Fund - major enterprise fund	452
Nonmajor enterprise funds	<u>138</u>
	<u>\$ 10,275</u>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

7. CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2025 is as follows:

	Balance at June 30, 2024	Increases	Decreases/ Reclassifications	Balance at June 30, 2025
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 6,227,414	\$ 330,000	\$ -	\$ 6,557,414
Total capital assets not being depreciated	<u>6,227,414</u>	<u>330,000</u>	<u>-</u>	<u>6,557,414</u>
Capital assets being depreciated:				
Buildings	35,069,013	6,901,022	-	41,970,035
Improvements other than buildings	17,316,124	2,774,806	-	20,090,930
Office furniture and equipment	2,214,450	30,253	-	2,244,703
Machinery and equipment	5,584,575	232,480	-	5,817,055
Automobiles and trucks	9,447,067	1,587,578	(227,942)	10,806,703
Infrastructure	<u>126,192,874</u>	<u>7,828,600</u>	<u>-</u>	<u>134,021,474</u>
Total capital assets being depreciated	<u>195,824,103</u>	<u>19,354,739</u>	<u>(227,942)</u>	<u>214,950,900</u>
Less accumulated depreciation for:				
Buildings	(11,246,979)	(809,119)	-	(12,056,098)
Improvements other than buildings	(6,720,308)	(357,973)	-	(7,078,281)
Office furniture and equipment	(2,160,234)	(27,750)	-	(2,187,984)
Machinery and equipment	(3,988,464)	(335,203)	-	(4,323,667)
Automobiles and trucks	(6,331,981)	(705,665)	227,942	(6,809,704)
Infrastructure	<u>(55,698,113)</u>	<u>(5,291,384)</u>	<u>-</u>	<u>(60,989,497)</u>
Total accumulated depreciation	<u>(86,146,079)</u>	<u>(7,527,094)</u>	<u>227,942</u>	<u>(93,445,231)</u>
Total capital assets being depreciated, net	<u>109,678,024</u>	<u>11,827,645</u>	<u>-</u>	<u>121,505,669</u>
Governmental activities capital assets, net	<u>\$ 115,905,438</u>	<u>\$ 12,157,645</u>	<u>\$ -</u>	<u>\$ 128,063,083</u>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**7. CAPITAL ASSETS (CONTINUED)**

For the year ended June 30, 2025, depreciation expense was charged to functions of the City as follows:

Governmental activities:

General government	\$ 5,897,959
Public safety	817,098
Highways and streets	306,552
Parks and recreation	<u>505,485</u>
Total depreciation expense, governmental activities	<u><u>\$ 7,527,094</u></u>

The Enterprise Funds' capital assets consist of the following at June 30, 2025:

	Balance at June 30, 2024	Increases	Decreases/ Reclassifications	Balance at June 30, 2025
Business-type activities				
Capital assets not being depreciated:				
Investment in water stock	\$ 93,184	\$ -	\$ -	\$ 93,184
Land	2,833,937	-	-	2,833,937
Water rights	38,774,532	-	-	38,774,532
Construction in progress	<u>12,845,337</u>	<u>32,740</u>	<u>(9,911,701)</u>	<u>2,966,376</u>
Total capital assets not being depreciated	<u>54,546,990</u>	<u>32,740</u>	<u>(9,911,701)</u>	<u>44,668,029</u>
Capital assets, being depreciated:				
Buildings	15,074,764	4,237,750	-	19,312,514
Improvements other than buildings	106,245,860	4,918,074	9,911,701	121,075,635
Office furniture and fixtures	62,820	-	-	62,820
Machinery and equipment	7,052,209	790,938	-	7,843,147
Automobiles and trucks	1,652,577	63,078	-	1,715,655
Infrastructure	<u>16,640,699</u>	<u>1,812,631</u>	<u>-</u>	<u>18,453,330</u>
Total capital assets being depreciated	<u>146,728,929</u>	<u>11,822,471</u>	<u>9,911,701</u>	<u>168,463,101</u>
Less accumulated depreciation for:				
Buildings	(4,622,269)	(336,214)	-	(4,958,483)
Improvements other than buildings	(48,023,902)	(2,516,110)	-	(50,540,012)
Office furniture & fixtures	(62,820)	-	-	(62,820)
Machinery and equipment	(4,048,175)	(510,064)	-	(4,558,239)
Automobiles and trucks	(1,093,289)	(74,833)	-	(1,168,122)
Infrastructure	<u>(2,446,212)</u>	<u>(388,950)</u>	<u>-</u>	<u>(2,835,162)</u>
Total accumulated depreciation	<u>(60,296,667)</u>	<u>(3,826,171)</u>	<u>-</u>	<u>(64,122,838)</u>
Total capital assets being depreciated, net	<u>86,432,262</u>	<u>7,996,300</u>	<u>9,911,701</u>	<u>104,340,263</u>
Business-type activities, net	<u>\$ 140,979,252</u>	<u>\$ 8,029,040</u>	<u>\$ -</u>	<u>\$ 149,008,292</u>



**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**7. CAPITAL ASSETS (CONTINUED)**

For the year ended June 30, 2025, depreciation expense was charged to business-type activities of the City as follows:

Business-type activities:	
Water fund	\$ 2,025,178
Sewer fund	1,387,084
Garbage utility fund	81
Storm water fund	366,084
Street light fund	47,744
Total depreciation expense, business-type activities	<u>\$ 3,826,171</u>

**8. LONG-TERM DEBT**

The following is a summary of transactions affecting long-term liabilities for the year ended June 30, 2025:

	Balance at June 30, 2024	Additions	Reductions & Deletions	Balance at June 30, 2025	Due Within One Year
Governmental Activities:					
Revenue bonds payable	\$ 29,490,000	\$ -	\$ (1,240,000)	\$ 28,250,000	\$ 1,536,000
Net OPEB obligations	2,323,094	-	349,544	2,672,638	-
Net pension liability	2,541,375	653,100	-	3,194,475	-
Financed equipment obligation	11,097	-	(11,097)	-	-
Grantsville legal settlement	1,363,420	-	(83,000)	1,280,420	84,000
Compensated absences**	824,865	10,327	-	835,192	-
Deferred amounts:					
Unamortized bond premiums	212,888	-	(28,385)	184,503	-
Unamortized bond discounts	(18,347)	-	2,390	(15,957)	-
Loss on defeasance*	(215,119)	-	73,922	(141,197)	-
Total governmental long-term liabilities	<u>\$ 36,533,273</u>	<u>\$ 663,427</u>	<u>\$ (936,626)</u>	<u>\$ 36,260,074</u>	<u>\$ 1,620,000</u>
Business-type Activities:					
Revenue bonds payable	\$ 3,986,000	\$ -	\$ (660,000)	\$ 3,326,000	\$ 679,000
Net OPEB obligations	102,654	-	15,446	118,100	-
Net pension liability	279,241	71,761	-	351,002	-
Financed equipment obligation	105,234	-	(50,684)	54,550	54,550
Compensated absences**	82,119	11,140	-	93,259	-
Deferred amounts:					
Loss on defeasance*	(19,934)	-	12,590	(7,344)	-
Total business-type long-term liabilities	<u>\$ 4,535,314</u>	<u>\$ 82,901</u>	<u>\$ (682,648)</u>	<u>\$ 3,935,567</u>	<u>\$ 733,550</u>

\* Denotes amount that is included in the deferred outflows of resource in the accompanying statement of net position.

\*\* The change in the compensated absences is presented as a net change.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

8. LONG-TERM DEBT (CONTINUED)

	Current Outstanding Balances
<u>Government-type activities:</u>	
On August 15, 2015, the City issued \$4,508,000 in Franchise Tax Revenue Refunding Bonds (Series 2015) at an interest rate of 2.296% with a final maturity date of November 1, 2027. Principal payments are due annually with interest payments due on May 1st and November 1st beginning November 1, 2015. The bonds were issued to advance refund the 2008 Franchise Tax Revenue Bonds and to pay the costs of issuing the 2015 bonds. This advance refunding was undertaken to reduce the total debt service payments by approximately \$273,172 over a 14-year period, and resulted in an overall economic gain of \$232,290. The deferred loss of \$498,198 is being amortized over the life of the Series 2015 Franchise Tax Revenue Refunding Bonds.	\$ 1,152,000
On July 28, 2016, the City issued \$11,350,000 in Sales Tax Revenue Bonds, (Series 2016) at interest rates ranging from 2.32% to 3.40%, with a final maturity at December 1, 2036. Principle payments are due annually with interest payments due on December 1 and June 1 of each year. The proceeds from the bond issuance were used to pay the remaining balance of the Tooele Associates legal settlement during fiscal year end 2017, where \$10,852,958 was paid to principle and \$233,042 was paid to interest.	10,675,000
On April 9, 2019, the City issued \$9,000,000 in Lease Revenue Bonds, (Series 2019) at an interest rate of 2.50% with a final maturity date of February 1, 2050. Interest on the bonds is payable annually on each February 1, beginning on February 1, 2021. The Series 2019 Bonds were issued with a final maturity date of February 1, 2050, and are subject to annual Mandatory Sinking Fund redemptions beginning on February 1, 2021.	7,923,000
On December 8, 2023, the City issued \$8,500,000 in C.I.B bonds, (Series 2024) at an interest rate of 4.00% with a final maturity date of November 1, 2054 Interest on the bonds is payable annually on each October 1, beginning on October 1, 2025. The Series 2024 Bonds were issued with a final maturity date of November 1, 2054. The Bond is subject to redemption at any time prior to maturity, at the election of the Municipal Building Authority of Tooele City, Utah at a price equal to par plus accrued interest to the date of redemption.	8,500,000
Total governmental activities - bonds	\$ 28,250,000

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

8. LONG-TERM DEBT (CONTINUED)

	Current Outstanding Balances
<u>Government-type activities (continued):</u>	
During 2001, the City was served a complaint from two neighboring cities regarding the acquisition of closed portions of the Tooele Army Depot by the Redevelopment Agency of Tooele City. The complaint alleged that military closure and properties are to benefit the entire community, not just Tooele City. Tooele City responded that its actions were entirely lawful, consistent with military closure law, and did in fact benefit the entire community through economic development and job creation. The lawsuit was settled as of the fiscal year ended June 30, 2011. Terms of the settlement included the Redevelopment Agency paying \$100,000 to the neighboring cities as well as agreeing to pay a significant portion of the debt service (principal and interest) on a 25-year, \$2,500,000 bond for the City of Grantsville to be used in the construction of a library building. The original liability due from the Redevelopment Agency totaled \$2,150,000. The settlement agreement requires the Redevelopment Agency to additionally pay interest in the amount of 2.5% per annum on the liability. The annual payments due from the settlement agreement began on October 1, 2013 and continue through October 1, 2037.	\$ 1,280,420
Total governmental activities - Grantsville Legal Settlement	<u>\$ 1,280,420</u>
<u>Business-type activities:</u>	
In December 2010, Tooele City issued Sewer Revenue C.I.B. Bonds Series 2010 in the amount of \$4,600,000 with original interest rates of 4.50%. The bonds mature on September 1, 2036, with interest-only payments beginning September 1, 2011, and both principal and interest payments due annually on September 1 for the remainder of the bond term.	\$ 2,830,000
On October 5, 2011, the City issued \$5,753,000 in Water Revenue Refunding Bonds (Series 2011) at an interest rate of 3.10% with a final maturity date of April 1, 2026. Principal payments are due annually with interest payments due on April 1 and October 1 of each year. The bonds were issued to partially advance refund the 2006 Water Revenue Refunding Bonds and to pay the costs of issuing the Series 2011 bonds. The total principal and interest remaining on the defeased bonds was \$6,278,952. The 2011 bonds maturing before October 1, 2020 are not subject to redemption at the option of the City. The 2011 bonds maturing between October 1, 2020 and September 30, 2021 are subject to optional redemption at 102% of par. The 2011 bonds maturing between October 1, 2021 and September 30, 2022 are subject to optional redemption at 101% of par. Commencing October 1, 2022, the Bonds will be subject to redemption at par value.	496,000
On October 28, 2021, the City entered into a contract to finance the purchase of equipment at an interest rate of 2.335% with a final maturity date of November 25, 2026. Principal and interest payments are due annually on November 25 of each year.	<u>54,550</u>
Total business-type activities - bonds	<u>\$ 3,380,550</u>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

8. LONG-TERM DEBT (CONTINUED)

In accordance with GASB 88, *Certain Disclosures related to Debt, Including Direct Borrowings and Direct Placements*, the City has reported separately below the debt obligations, including direct placements. Direct placements have terms negotiated directly with the investor or lender and are not offered for public sale.

Future payments for principal and interest are as follows:

Governmental Activities:		Bonds		Bonds from Direct Placements	
Year Ending June 30,		Principal	Interest	Principal	Interest
2026	\$	770,000	\$ 318,194	\$ 766,000	\$ 652,082
2027		775,000	298,687	785,000	621,697
2028		795,000	277,758	808,000	592,161
2029		820,000	255,061	427,000	566,328
2030		840,000	230,735	440,000	544,337
2031-2035		4,615,000	737,167	2,418,000	2,366,180
2036-2040		2,060,000	70,550	2,824,000	1,788,682
2041-2045		-	-	3,303,000	1,304,590
2046-2049		-	-	3,043,000	641,545
2049-2054		-	-	2,761,000	280,370
TOTAL DEBT	\$	<u>10,675,000</u>	<u>\$ 2,188,152</u>	<u>\$ 17,575,000</u>	<u>\$ 9,357,972</u>
Unamortized premiums	\$	184,503			
Loss on defeasance		(141,197)			
TOTAL	\$	<u>28,293,306</u>			

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
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8. LONG-TERM DEBT (CONTINUED)

Business-type Activities: Year Ending June 30,	Bonds		Bonds from Direct Placements	
	Principal	Interest	Principal	Interest
2026	\$ -	\$ -	\$ 679,000	\$ 135,038
2027	-	-	191,000	119,115
2028	-	-	200,000	110,520
2029	-	-	209,000	101,520
2030	-	-	218,000	92,115
2031-2035	-	-	715,000	215,685
2036-2037	-	-	1,114,000	128,160
<b>TOTAL DEBT</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 3,326,000</b>	<b>\$ 902,153</b>
Unamortized premiums	\$ -			
Loss on defeasance	(7,344)			
<b>TOTAL</b>	<b>\$ 3,318,656</b>			

Business-type Activities: Year Ending June 30,	Financed equipment obligation	
	Principal	Interest
2026	\$ 54,550	\$ 1,274
2027	-	-
2028	-	-
2029	-	-
2030	-	-
<b>TOTAL DEBT</b>	<b>\$ 54,550</b>	<b>\$ 1,274</b>

Changes to the City's long-term debt as of June 30, 2025 are as follows:

	Balance at June 30, 2024	Additions	Reductions & Deletions	Balance at June 30, 2025	Due Within One Year
<b>Governmental Activities:</b>					
General bonds	\$ 10,790,000	\$ -	\$ (4,415,000)	\$ 6,375,000	\$ 115,000
Financed equipment obligation	11,097	-	(11,097)	-	-
Bonds from direct placement	11,292,000	-	(1,092,000)	10,200,000	1,421,000
Total governmental long-term liabilities	<u>\$ 22,093,097</u>	<u>\$ -</u>	<u>\$ (5,518,097)</u>	<u>\$ 16,575,000</u>	<u>\$ 1,536,000</u>
<b>Business-type Activities:</b>					
Financed equipment obligation	\$ 105,234	\$ -	\$ (50,684)	\$ 54,550	\$ 54,550
Bonds from direct placement	3,986,000	-	(635,000)	3,351,000	679,000
Total business-type long-term liabilities	<u>\$ 4,091,234</u>	<u>\$ -</u>	<u>\$ (685,684)</u>	<u>\$ 3,405,550</u>	<u>\$ 733,550</u>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
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8. LONG-TERM DEBT (CONTINUED)

Year Ending June 30,	Governmental Activities - Grantsville Legal Settlement	
	Principal	Interest
2026	\$ 84,000	\$ 32,025
2027	87,000	29,925
2028	89,000	27,750
2029	91,000	25,525
2030	94,000	23,250
2031-2035	397,000	69,050
2036-2040	438,420	27,775
TOTAL DEBT	<u>\$ 1,280,420</u>	<u>\$ 235,300</u>

The City is not obligated in any manner for special assessment debt.

9. PRIOR-YEAR DEFEASANCE OF DEBT

In prior years, the City defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account, assets and liability for the defeased bonds are not included in the financial statements of the reporting entity. At June 30, 2025, bonds totaling \$11,740,000 from the City are considered defeased. The deferred charge on refunding reported in the government-wide statement of net position and proprietary funds under deferred outflows of resources results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is accreted over the shorter of the life of the refunded or refunding debt. As of June 30, 2025, the City had deferred outflows of resources related to refunding of debt in the amount of \$148,541.

10. DEFERRED INFLOW OF RESOURCES-UNAVAILABLE PROPERTY TAXES

Property taxes in the governmental funds are recorded using the modified accrual basis of accounting, wherein revenues are recognized when they are both measurable and available (expected to be received within 60 days). Property taxes attach as an enforceable lien on property as of the first day of January. Taxes are levied on October 1, and then are due and payable on November 30. Since the property tax to be levied on October 1, 2021 is not expected to be received within 60 days after the year ended June 30, 2025, the City records unearned revenues of the estimated amount of the total property tax.

11. INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2025 are as follows:

	Individual Fund Reconciliation	
	In	Out
Governmental:		
General Fund	\$ -	\$ (3,819,501)
Depot RDA	-	(40,987)
Debt Service Fund	2,306,498	-
Capital Projects Fund	2,700,000	-
Public Safety Capital Projects Fund	-	(250,000)
Class C Road Fund	-	(361,561)
Municipal Building	-	(534,449)
Total Governmental	<u>\$ 5,006,498</u>	<u>\$ (5,006,498)</u>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**11. INTERFUND TRANSFERS (CONTINUED)**

Detailed descriptions of the interfund transfers for the year ended June 30, 2025 are as follows:

Transfers are used to: (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; and (3) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**12. RETIREMENT PLANS**

*General Information About the Pension Plan*

Plan Description

Eligible plan participants are provided with pensions through the Utah Retirement Systems. Utah Retirement Systems are comprised of the following Pension Trust Funds:

Defined Benefit Plans

- Public Employees Noncontributory Retirement System (Noncontributory System); is a multiple employer, cost sharing, public employee retirement system.
- Public Safety Retirement System (Public Safety System) is a mixed agent cost-sharing, multiple-employer public employee retirement system;
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System) is a multiple employer, cost sharing public employee retirement system;
- Tier 2 Public Safety and Firefighter Contributory Retirement System (Tier 2 Public Safety and Firefighters System) is a multiple employer, cost sharing, public employee retirement system.

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Utah State Retirement Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms.

URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 E. 200 S., Salt Lake City, Utah 84102 or visiting the website: [www.urs.org/general/publications](http://www.urs.org/general/publications).

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

12. RETIREMENT PLAN (CONTINUED)

*Summary of Benefits by System*

Benefits provided: URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

System	Final Average Salary	Years of Service Required and/or Age Eligible for Benefit	Benefit Percent Per Year of Service	COLA**
Noncontributory	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2.0% per year all years	Up to 4%
Public Safety System	Highest 3 years	20 years any age 10 years age 60 4 years age 65	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 2.5% to 4% depending upon employer
Firefighters System	Highest 3 years	20 years any age 10 years age 60 4 years age 65	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 4%
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.50% per year all years	Up to 2.5%
Tier 2 Public Safety and Firefighter System	Highest 5 years	25 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.50% per year to June 2020 2.00% per year July 2020 to present	Up to 2.5%

*\*Actuarial reductions are applied.*

*\*\* All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.*

Contribution Rate Summary

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the Utah State Retirement Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable), is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability.

Contribution rates as of June 30, 2025 are as follows:

<u>Utah Retirement Systems</u>	<u>Employee</u>	<u>Employer</u>	<u>Employer 401(k)</u>
Contributory System:			
111 Local Government Division - Tier 2	0.70%	15.19%	N/A
Noncontributory System:			
15 Local Government Division - Tier 1	N/A	16.97%	N/A
Public Safety Systems:			
Contributory			
122 Tier 2 DB Hybrid Public Safety	4.73%	25.33%	N/A
Noncontributory			
43 Other Div. A with 2.5% COLA	N/A	33.54%	N/A
Firefighters Retirement System			
31 Other Division A	15.05%	1.61%	N/A
132 Tier 2 DB Hybrid Firefighters	4.73%	14.08%	N/A



**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

12. RETIREMENT PLAN (CONTINUED)

Tier 2 DC Only			
211 Local Government	N/A	5.19%	10.00%
222 Public Safety	N/A	11.33%	14.00%
232 Firefighters	N/A	0.08%	14.00%

*\*\* Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of the Tier 1 plans.*

For fiscal year ended June 30, 2025, the employer and employee contributions to the Systems were as follows:

<u>System</u>	Employer Contributions	Employee Contributions
Noncontributory System	\$ 604,190	-
Public Safety System	468,177	-
Firefighters System	2,045	19,128
Tier 2 Public Employees System	585,797	27,083
Tier 2 Public Safety and Firefighter	626,726	120,396
Tier 2 DC Only System	55,897	82
TOTAL CONTRIBUTIONS	<u>\$ 2,342,832</u>	<u>\$ 166,689</u>

Contributions reported are the URS Board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

*Combined Pension Assets, Liabilities, Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions*

At June 30, 2024, we reported a net pension asset of \$50,979 and a net pension liability of \$3,545,478. These balances are broken out by system as follows:

<u>System</u>	(Measurement Date): December 31, 2024			Proportionate Share	Change (Decrease)
	Net Pension Asset	Net Pension Liability	Proportionate Share	December 31, 2022	
Noncontributory System	\$ -	\$ 1,321,793	0.4168228%	0.3974791%	0.0193437%
Public Safety System	-	1,632,798	1.0552555%	1.0183105%	0.0369450%
Firefighters System	50,979	-	0.2902244%	0.2905525%	-0.0003281%
Tier 2 Public Employees System	-	367,814	0.1233285%	0.1289282%	-0.0055997%
Tier 2 Public Safety and Firefighter System	-	223,072	0.4932087%	0.5079579%	-0.0147492%
	<u>\$ 50,979</u>	<u>\$ 3,545,477</u>			

The net pension asset and liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2024, and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June, 30, 2025 the City recognized pension expense of \$2,928,038.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**12. RETIREMENT PLAN (CONTINUED)**

At June, 30, 2025 we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,310,209	\$ 14,255
Changes in assumptions	361,374	3,540
Net difference between projected and actual earnings on pension plan investments	733,274	-
Changes in proportion and differences between contributions and proportionate share of contributions	91,155	76,169
Contributions subsequent to the measurement date	1,174,357	-
<b>TOTAL DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES</b>	<b><u>\$ 3,670,369</u></b>	<b><u>\$ 93,964</u></b>

\$1,174,357 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2024.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

Year Ended December 31,	Net Deferred Outflows (Inflows) of Resources
2025	\$ 1,015,894
2026	1,248,866
2027	(231,688)
2028	5,690
2029	130,197
Thereafter	233,088

*Noncontributory System Pension Expense and Deferred Outflows and Inflows of Resources*

For the year ended June 30, 2025, we recognized pension expense of \$1,200,824.

At June 30, 2025, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 787,599	\$ -
Changes in assumptions	109,337	-
Net difference between projected and actual earnings on pension plan investments	398,145	-
Changes in proportion and differences between contributions and proportionate share of contributions	-	15,398
Contributions subsequent to the measurement date	303,511	-
<b>TOTAL DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES</b>	<b><u>\$ 1,598,592</u></b>	<b><u>\$ 15,398</u></b>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**12. RETIREMENT PLAN (CONTINUED)**

\$303,511 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2024.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

Year Ended December 31,	Net Deferred Outflows (Inflows) of Resources
2025	\$ 746,901
2026	723,838
2027	(161,555)
2028	(29,501)
2029	-
Thereafter	-

*Contributory System Pension Expense, and Deferred Outflows and Inflows of Resources*

For the year ended June 30, 2025, we recognized pension expense of \$1,015,933.

At June 30, 2025, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 172,540	\$ -
Changes in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	282,589	-
Changes in proportion and differences between contributions and proportionate share of contributions	8,137	-
Contributions subsequent to the measurement date	219,044	-
<b>TOTAL DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 682,310</b>	<b>\$ -</b>

\$219,044 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2024.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

Year Ended December 31,	Net Deferred Outflows (Inflows) of Resources
2025	\$ 197,740
2026	401,115
2027	(114,782)
2028	(20,807)
2029	-
Thereafter	-

*Public Safety System Pension Expense, and Deferred Outflows and Inflows of Resources*

For the year ended June 30, 2025, we recognized pension expense of \$12,900.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**12. RETIREMENT PLAN (CONTINUED)**

At June 30, 2025, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 56,010	\$ -
Changes in assumptions	4,089	-
Net difference between projected and actual earnings on pension plan investments	14,571	-
Changes in proportion and differences between contributions and proportionate share of contributions	136	49,473
Contributions subsequent to the measurement date	1,024	-
<b>TOTAL DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 75,830</b>	<b>\$ 49,473</b>

*Public Safety System Pension Expense, and Deferred Outflows and Inflows of Resources (continued)*

\$1,024 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2024.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

Year Ended December 31,	Net Deferred Outflows (Inflows) of Resources
2025	\$ 3,416
2026	19,039
2027	1,721
2028	1,157
2029	-
Thereafter	-

*Tier 2 Public Employees System Pension Expense, and Deferred Outflows and Inflows of Resources*

For the year ended June 30, 2025, we recognized pension expense of \$401,379.

At June 30, 2025, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 159,009	\$ 2,534
Changes in assumptions	122,845	37
Net difference between projected and actual earnings on pension plan investments	23,509	-
Changes in proportion and differences between contributions and proportionate share of contributions	54,892	4,275
Contributions subsequent to the measurement date	321,174	-
<b>TOTAL DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 681,429</b>	<b>\$ 6,846</b>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

12. RETIREMENT PLAN (CONTINUED)

\$321,174 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2024.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

Year Ended December 31,	Net Deferred Outflows (Inflows) of Resources
2025	\$ 42,061
2026	65,167
2027	27,951
2028	34,385
2029	81,936
Thereafter	101,910

*Tier 2 Public Safety and Firefighter Pension Expense, and Deferred Outflows and Inflows of Resources*

For the year ended June 30, 2025, we recognized pension expense of \$322,802.

At June 30, 2025, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 135,052	\$ 11,721
Changes in assumptions	125,103	3,503
Net difference between projected and actual earnings on pension plan investments	14,458	-
Changes in proportion and differences between contributions and proportionate share of contributions	27,989	7,023
Contributions subsequent to the measurement date	329,605	-
<b>TOTAL DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 632,207</b>	<b>\$ 22,247</b>

\$329,605 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2024.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

Year Ended December 31,	Net Deferred Outflows (Inflows) of Resources
2025	\$ 25,777
2026	39,706
2027	14,977
2028	20,456
2029	48,262
Thereafter	131,178

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

12. RETIREMENT PLAN (CONTINUED)

Actuarial Assumptions

The total pension liability in the December 31, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation:	2.50 percent
Salary increases	3.5 - 9.5 percent, average, including inflation
Investment rate of return	6.85 percent, net of pension plan investment expense, including inflation

Mortality rates were adopted from an actuarial experience study dated January 1, 2023. The retired mortality tables are developed using URS retiree experience and are based upon gender, occupation, and age as appropriate with projected improvement using the ultimate rates from the MP-2020 improvement assumption using a base year of 2020. The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teachers, and public safety members, respectively.

The actuarial assumptions used in the January 1, 2023, valuation were based on the results of an actuarial experience study for the period ending December 31, 2022.

The long-term expected rate of return on pension plan investments was determined using a building-block method, in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class and is applied consistently to each defined benefit pension plan. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following

Asset Class	Expected Return Arithmetic Basis		
	Target Asset Allocation	Real Return Arithmetic Basis	Long-Term Expected Portfolio Real Rate of Return
Equity securities	35%	7.01%	2.45%
Debt securities	20%	2.54%	0.51%
Real assets	18%	5.45%	0.98%
Private equity	12%	10.05%	1.21%
Absolute return	15%	4.36%	0.65%
Cash and cash equivalents	0%	49.00%	0.00%
TOTALS	100%		5.80%
		INFLATION	2.50%
		EXPECTED ARITHMETIC NOMINAL RETURN	8.30%

The 6.85% assumed investment rate of return is comprised of an inflation rate of 2.50%, a real return of 4.35% that is net of investment expense.

Discount rate: The discount rate used to measure the total pension liability was 6.85 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate, and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current, active, and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments, to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**12. RETIREMENT PLAN (CONTINUED)**

Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate: The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.85 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.85 percent) or 1 percentage point higher (7.85 percent) than the current rate:

System	1% Decrease (5.85%)	Discount Rate (6.85%)	1% Increase (7.85%)
Noncontributory System	\$ 5,590,101	\$ 1,321,793	\$ (2,257,935)
Public Safety System	5,016,192	1,632,798	(1,127,998)
Firefighters System	110,944	(50,979)	(183,008)
Tier 2 Public Employees System	1,098,570	367,814	(200,643)
Tier 2 Public Safety and Firefighter System	760,657	223,073	(206,734)
TOTAL	<u>\$ 12,576,464</u>	<u>\$ 3,494,499</u>	<u>\$ (3,976,318)</u>

Pension Plan Fiduciary Net Position

Detailed information about the fiduciary net position of the pension plan is available in the separately issued URS financial report.

Defined Contribution Savings Plans

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems, but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b) and 408 of the Internal Revenue Code. Detailed information regarding plan provisions is available in the separately issued URS financial report.

Tooele City participates in the following Defined Contribution Savings Plans with Utah Retirement Systems:

- \* 401(k) Plan
- \* Roth IRA Plan
- \* Traditional

Employee and employer contributions to the Utah Retirement Defined Contribution Savings Plans for fiscal year ended June 30, were as follows:

	2025	2024	2023
401(k) Plan			
Employer Contributions	\$ 337,315	\$ 300,801	\$ 252,999
Employee Contributions	\$ 293,021	\$ 234,225	\$ 209,225
Roth IRA Plan			
Employer Contributions	N/A	N/A	N/A
Employee Contributions	\$ 90,877	\$ 75,605	\$ 65,122
Traditional IRA			
Employer Contributions	N/A	N/A	N/A
Employee Contributions	\$ 14,740	\$ 14,280	\$ 10,005

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**12. RETIREMENT PLAN (CONTINUED)**

Volunteer Firefighters' Length of Service Award Plan - The City offers a non-contributory pension plan for volunteer firefighters. The provisions of this Plan apply only to individuals who are or who become Volunteer Firefighters for Tooele City and who provides qualified services without compensation on or after the Effective date of July 1, 2002. Originally, the Plan was funded by the City and administered by a third party. During 2000, the City assumed administration of the Plan as a non-qualified pension trust. Custodial accounts and contracts maintained by the City to provide funding for the Plan may be treated collectively as the Trust if so elected by the City. All assets of the Trust shall remain the sole property of the City and shall be used exclusively to provide the benefits payable under this Plan, subject only to claims of general creditors of the City. Volunteer Retirement benefits are paid at retirement after age sixty-five, at \$5 per month per year of service for life, and are subject to a vesting schedule. The present value for a Plan year of the retirement benefit shall not exceed the sum of \$3,000 per Volunteer. Pension contributions for the years ended June 30, 2025, 2024, and 2023, were \$62,701, \$64,636, and \$62,809, respectively. This pension plan does not issue a stand-alone financial report as the results of operations are included in the fiduciary funds found in this report.

All benefits provided by the Volunteer Firefighters' Length of Service Award Plan shall be unfunded and provided directly from assets and investments of the City. Nevertheless the City may establish or earmark certain funds or accounts for purposes of funding benefits provided by this Plan. Tooele City Corporation has the authority under which the obligations to contribute to the Plan on behalf of the Plan members, employer(s), and other contributing entities are established or may be amended. No contributions are required by the beneficiary of the plan.

**13. EMPLOYEE BENEFIT PLANS**

Every two years, an independent actuary calculates the annual contribution requirement. The actuarial valuation was performed on July 1, 2024 and included the following methods and assumptions:

<u>Actuarial Assumptions</u>	
Aggregate Actuarial Cost Method	Projected Unit Credit
Mortality	Pre-Retirement: None Post-Retirement: 1994 Group Annuity, Unisex
Interest Rate:	Pre-Retirement: 2.5% Post-Retirement: 2.5%
Withdrawal Rates:	None
Actuarial Value of Assets:	Market value of assets
Retirement:	It is assumed that all participants will retire on their normal retirement date or immediately, if older.
Changes in Assumptions:	None

As of June 30, 2025, the value of the assets held by the City totaled \$1,099,241. On July 1, 2024, the City received an updated valuation report on the Volunteer Firefighter's Length of Service Awarded Program. The inputs and assumptions did not change significantly with the most recent valuation report. As of July 1, 2024, the value of the assets held by the City totaled \$1,028,275.

401(k) Plans - The City provides 401(k) plans for all eligible employees. Employees are enrolled in one of two plans: (1) Tooele City Employees' 401(k) Plan managed by John Hancock; or, (2) Utah State Retirement System 401(k) Plan. The Tooele City Employees' 401(k) Plan is available to full-time employees. Employees become fully vested in the Plan at the conclusion of four years of employment. Employees enrolled in the John Hancock Tooele City Employees' 401(k) Plan prior to June 30, 2011 were permitted to remain in that plan. Employees enrolling in a 401(k) plan on or after July 1, 2011 may elect to enroll in the Utah Retirement 401(k) Plan. Vesting is immediate in the Utah Retirement 401(k) Plan. Employees may voluntarily contribute to their 401(k) Plan in an amount not to exceed limitations established by the Internal Revenue Service. The City may make contributions at the discretion of the City Council. The City approved a 2% discretionary contribution to the 401(k) plans for fiscal year 2016, with a beginning pay date of September 4, 2015 (effective date set to allow for enrollment). The 401(k) discretionary City contributions was \$256,334, \$237,782, and \$217,605, respectively, as of June 30, 2025, 2024, and 2023. Salaries subject to contributions were \$12,795,801, \$11,475,117, and \$10,739,676, respectively, as of June 30, 2025, 2024 and 2023. The City made no discretionary contributions to the 401(k) plans for the year ended June 30, 2025. These figures do not include City Council Equalization, URS Exempt, and Post-retired Rehires employees whose benefit payments are reflected below.



**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**13. EMPLOYEE BENEFIT PLANS (CONTINUED)**

City Council Equalization Benefit - In 2014 the City council approved an equalization benefit calculation for part-time elected officials who would be members of the Tier 2 retirement plan. Under the Tier 2 plan, part-time elected officials are not eligible for retirement. To eliminate this inequity among part-time elected officials, the City makes the equivalent contribution to a URS 401k account for these elected officials equal to what is paid on behalf of other Tier 2 public employees. Contributions made for the years ended June 30, 2025, 2024 and 2023 were \$9,070, \$6,642, and \$7,636, respectively.

URS Exempt Elected and Appointed Officials - Tooele City makes contributions to one of the two 401(k) Plans offered by Tooele City in lieu of URS pension premiums as permitted by law, for eligible elected or appointed employees who decline participation in the URS pension system. City and employee contributions to the plans for the years ending June 30, 2025, 2024, and 2023 were \$21,715, \$38,209, and \$36,386, respectively. Salaries subject to contributions were \$210,959, \$184,117, and \$175,804, respectively, for the same years.

URS Post-retired Rehired Employees - Tooele City makes contributions to the Utah State Retirement System 401(k) plan in lieu of URS pension premiums as permitted by law, for post-retired rehired employees hired prior to June 30, 2010. These employees may make voluntarily contributions to the Tooele City Employees' 401(k) Plan managed by John Hancock (excludes loan repayments). These employees are not able to receive discretionary 401(k) contributions per URS post-retired rehire laws. City and employee contributions to the plans the years ending June 30, 2025, 2024 and 2023 were \$0, \$0, and \$0, respectively. Salaries subject to contributions were \$0, \$0, and \$0, respectively, for the same years.

Traditional IRA - The City provides a Defined Contribution System Traditional IRA Plan for all eligible employees. Employee contributions to the plan for the years ending June 30, 2025, 2024 and 2023 were \$14,740, \$14,280, and \$10,310, respectively.

Roth IRA - The City provides a Defined Contribution System Roth IRA Plan for all eligible employees. Employee contributions to the plan for the years ending June 30, 2025, 2024 and 2023 were \$132,073, \$115,626, and \$121,431, respectively.

**14. OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

Plan Description

In addition to the retirement benefits described above, the City provides postemployment health care and life insurance benefits through a single employer defined benefit plan to all employees who retire from the City and qualify to retire from the Systems. The Plan benefits include paying health insurance and life insurance premiums on behalf of City employees after their retirement. The benefits, benefit levels, employee contributions, and employer contributions are governed by City policy and can be amended at any time. The Plan is not accounted for as a trust fund, as an irrevocable trust has not been established to maintain and account for the Plan. The Plan does not issue a separate report.

Funding Policy

The City currently pays for postemployment benefits on a "pay-as-you-go" basis. Although the City is studying the establishment of a trust that would be used to cumulate and invest assets necessary to pay for the accumulated liability, these financial statements assume that "pay-as-you-go" funding will continue.

Net OPEB Asset, Deferred Outflows and Deferred Inflows of Resources Related to OPEB, and OPEB Expense

At June 30, 2025, the City reported a net OPEB asset of \$0. The net OPEB asset was measured as of June 30, 2025 by an actuarial valuation using generally accepted actuarial procedures. At June 30, 2025, the reported deferred outflows of resources and deferred inflows of resources related to OPEB are from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 678,933	\$ (526,449)
Changes in assumptions	235,880	(229,917)
Net difference between projected and actual earnings in		
OPEB plan investments for the fiscal year ended June 30, 2025	N/A	N/A
<b>TOTAL DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 914,813</b>	<b>\$ (756,366)</b>

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Net OPEB Asset, Deferred Outflows and Deferred Inflows of Resources Related to OPEB, and OPEB Expense (Continued)

The balances as of June 30, 2025 of the deferred outflows / (inflows) of resources will be recognized in OPEB expense in the future fiscal years as noted below.

Fiscal Year Ended June 30,	Net Deferred Outflows (Inflows) of Resources
2026	\$ 41,374
2027	45,258
2028	62,954
2029	8,910
2030	(3,471)
Thereafter	3,422

For the year ended June 30, 2025, the City recognized an actuarially calculated loss of \$250,329.

OPEB Plan Covered Employees

For the year ended June 30, 2025, the City had the following covered employees under the OPEB plan:

Covered Employees	Single-Employer- Health Insurance OPEB Plan	Single-Employer- Life Insurance OPEB Plan
Inactive employees currently receiving benefits	9	59
Inactive employees entitled to but not yet receiving benefits	-	-
Active employees	168	161
TOTAL OPEB PLANS COVERED EMPLOYEES	177	220

Actuarial Assumptions

The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Liability measurement method	Valuation date June 30, 2024
Actuarial cost method	Present value of future benefits
Amortization method	Straight-line
Inflation rate	3.25%
Discount rate	4.21%
Asset valuation method	N/A*
Interest rate	4.23%
Health care trend rate	Initial rate of 8.0% decreasing between 0.25% and 0.50% annually to an ultimate rate of 4.5%
Investment rate of return	N/A*
Mortality rates	Developed from the SOA Pub-2010 Mortality Tables using the most recent generational projection scale MP-2021.

\* The City has no actuarial value of assets due to the City's pay-as-you-go accounting.

Discount Rate

The discount rate used to measure the total OPEB liability was 4.21 percent. Under GASB 75, the discount rate used in valuing OPEB liabilities for unfunded plans as of the measurement date must be based on a yield for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale). For the current valuation, the discount rate was selected from a range of indices where the range is given as the spread between the lowest and highest rate. The projection of cash flows used to determine the discount rate assumed that there would be employer-paid contributions for retiree health benefits for the next thirty years. The projections include explicit and implicit subsidies.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Net OPEB Liability

The City's net OPEB Liability was measured as of June 30, 2025, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The change in total OPEB liability is as follows:

Total OPEB liability at June 30, 2024	\$ 2,425,748
Activity during the year:	
Service cost	153,199
Interest	105,572
Change in assumptions	27,422
Differences between expected and actual experience	222,907
Benefit payments	(144,110)
Net change in total OPEB liability	364,990
<b>TOTAL OPEB LIABILITY AT JUNE 30, 2025</b>	<b>\$ 2,790,738</b>

Sensitivity of the NET OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following presents the OPEB liability as of June 30, 2025, calculated using the discount rate assumed and what it would be using a one-percentage-point higher (5.21%) and one-percentage-point lower (4.21%) than the current discount rate:

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (c) = (a) - (b)
1% decrease in discount rate	\$ 3,054,325	\$ -	\$ 3,054,325
Current discount rate	2,790,742	-	2,790,742
1% increase in discount rate	2,551,186	-	2,551,186

The following presents the net OPEB liability as of June 30, 2025, using the health care trend rates assumed and what it would be using one-percentage-point higher and one-percentage-point lower health care trend rates:

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (c) = (a) - (b)
1% decrease in trend rates	\$ 2,476,211	\$ -	\$ 2,476,211
Current trend rates	2,790,742	-	2,790,742
1% increase in trend rates	3,167,342	-	3,167,342

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of an occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**15. REDEVELOPMENT AGENCIES**

In accordance with Utah Code Section 17b-4-1305, the City's Redevelopment Agencies are required to disclose the following information:

- A. The collections of tax increment revenue by Redevelopment Agencies as of June 30, 2025 are as follows:

<u>Project Area</u>	<u>Amount</u>
Depot	\$ 4,760,715
Total	<u>\$ 4,760,715</u>

- B. There was no amount of tax increment paid to any taxing agencies pursuant to Section 17B-4-1008 during the year.
- C. The Agencies had no outstanding debt during the year.
- D. The actual amount expended for:

<u>Project Area</u>	<u>Acquisition of Property</u>	<u>Site Improvement or Preparation Costs</u>	<u>Installation of Public Utilities or Other Public Improvements</u>	<u>Administrative Costs of the Agency</u>
Depot RDA	\$ 208,720	\$ -	\$ 1,119,033	\$ 2,133,515
Total	<u>\$ 208,720</u>	<u>\$ -</u>	<u>\$ 1,119,033</u>	<u>\$ 2,133,515</u>

**16. LITIGATION AND SPECIAL ITEMS**

In the normal course of operations the City is a named defendant in certain other legal actions pending or in process for miscellaneous unsubstantial claims. The ultimate liability that might result from the final resolution of the above matters is not presently determinable. City management is of the opinion that the final outcome of the claims will not have an adverse material effect on the City's financial statements.

**TOOELE CITY CORPORATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year ended June 30, 2025**

**17. RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, theft, damage, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. Accordingly the City insures against these risks of loss as part of a comprehensive risk management program. To protect the City from general liability exposure, the City purchases commercial excess insurance and property insurance. The City is fully insured for workers compensation.

The City has not incurred claims settlement in excess of insurance coverage for the past three years. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

**18. RECENT ACCOUNTING PRONOUNCEMENTS**

In June 2022, the GASB issued Statement No. 101 Compensated Absences. This standard updates the recognition and measurement guidance for compensated absences to align the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. GASB 101 requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through non cash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. GASB 101 also amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). GASB 101 was implemented during the current year and had an immaterial impact on the City's financial statements.

**19. SUBSEQUENT EVENTS**

The City evaluated all events or transactions that occurred after June 30, 2025 through the date of the audit report, the date these financials were available to be issued. During this period, the City did not have any material recognizable subsequent events.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**TOOELE CITY CORPORATION**  
**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -**  
**LAST TEN FISCAL YEARS\* REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year ended June 30, 2025**

	Noncontributory Retirement System	Contributory Retirement System	Public Safety System	Firefighters Retirement System	Tier 2 Public Employees Retirement System	Tier 2 Public Safety and Firefighter Retirement System
Proportion of the net pension liability/(asset):						
For year ending December 31, 2025	0.4168228%	0.0000000%	1.0552555%	0.2902244%	0.1233285%	0.4932087%
For year ending December 31, 2024	0.3974791%	0.0000000%	1.0831050%	0.2905525%	0.1289282%	0.5079579%
For year ending December 31, 2023	0.4082560%	0.0000000%	1.0602273%	0.1435920%	0.1204066%	0.5926319%
For year ending December 31, 2022	0.4108123%	0.0000000%	0.9549828%	0.0000%	0.1056240%	0.6481730%
For year ending December 31, 2021	0.4027072%	0.0000000%	0.9073879%	0.0000%	0.1086048%	0.6192932%
For year ending December 31, 2020	0.3935393%	0.0000000%	0.9045605%	0.0000%	0.1096528%	0.6952662%
For year ending December 31, 2019	0.3788645%	0.0000000%	0.8670173%	0.0000%	0.1060123%	0.6847533%
For year ending December 31, 2018	0.3720852%	0.0893416%	0.8928747%	0.0000%	0.1124047%	0.7106312%
For year ending December 31, 2017	0.3844558%	0.2056053%	0.8854666%	0.0000%	0.1093276%	0.7010886%
For year ending December 31, 2016	0.3975560%	0.1227386%	0.9004734%	0.0000%	0.9188550%	0.5412317%
Proportionate share of the net pension liability/(asset):						
For year ending December 31, 2025	\$ 1,321,793	\$ -	\$ 1,632,798	\$ (50,979)	\$ 367,814	\$ 223,073
For year ending December 31, 2024	\$ 921,979	\$ -	\$ 1,456,351	\$ (68,191)	\$ 250,943	\$ 191,344
For year ending December 31, 2023	\$ 699,240	\$ -	\$ 1,370,953	\$ (37,291)	\$ 131,110	\$ 49,440
For year ending December 31, 2022	\$ (2,352,766)	\$ -	\$ (775,582)	\$ -	\$ (44,704)	\$ (30,569)
For year ending December 31, 2021	\$ 206,566	\$ -	\$ 753,351	\$ -	\$ 15,620	\$ 55,547
For year ending December 31, 2020	\$ 1,483,198	\$ -	\$ 1,452,378	\$ -	\$ 24,662	\$ 65,400
For year ending December 31, 2019	\$ 2,789,854	\$ -	\$ 2,230,476	\$ -	\$ 45,403	\$ 17,157
For year ending December 31, 2018	\$ 1,630,217	\$ 7,270	\$ 1,400,615	\$ -	\$ 9,910	\$ (8,223)
For year ending December 31, 2017	\$ 2,468,677	\$ 67,461	\$ 1,796,856	\$ -	\$ 12,195	\$ (6,086)
For year ending December 31, 2016	\$ 2,249,565	\$ 86,267	\$ 1,612,974	\$ -	\$ (201)	\$ (7,908)
Covered employee payroll						
For year ending December 31, 2025	\$ 3,460,116	\$ -	\$ 1,421,790	\$ 121,224	\$ 3,653,183	\$ 2,251,357
For year ending December 31, 2024	\$ 3,210,754	\$ -	\$ 1,349,330	\$ 110,937	\$ 3,333,252	\$ 1,924,681
For year ending December 31, 2023	\$ 3,337,936	\$ -	\$ 1,289,088	\$ 57,313	\$ 2,622,789	\$ 1,823,402
For year ending December 31, 2022	\$ 3,403,578	\$ -	\$ 1,152,934	\$ -	\$ 1,959,983	\$ 1,446,352
For year ending December 31, 2021	\$ 3,351,215	\$ -	\$ 1,167,105	\$ -	\$ 1,736,603	\$ 1,235,038
For year ending December 31, 2020	\$ 3,335,661	\$ -	\$ 1,169,987	\$ -	\$ 1,523,868	\$ 1,145,962
For year ending December 31, 2019	\$ 3,228,807	\$ -	\$ 1,153,434	\$ -	\$ 1,238,906	\$ 915,698
For year ending December 31, 2018	\$ 3,162,199	\$ 18,129	\$ 1,240,696	\$ -	\$ 1,098,992	\$ 750,015
For year ending December 31, 2017	\$ 3,346,208	\$ 49,333	\$ 1,249,196	\$ -	\$ 896,577	\$ 579,253
For year ending December 31, 2016	\$ 3,424,604	\$ 52,298	\$ 1,335,678	\$ -	\$ 593,586	\$ 322,087
Proportionate share of the net pension liability/(asset) as a percentage of its covered-employee payroll:						
For year ending December 31, 2025	38.20%	0.00%	114.84%	-42.05%	10.07%	9.91%
For year ending December 31, 2024	28.72%	0.00%	107.93%	-61.47%	7.53%	9.94%
For year ending December 31, 2023	20.95%	0.00%	106.35%	-65.07%	5.00%	2.71%
For year ending December 31, 2022	-69.13%	0.00%	-67.27%	0.00%	-2.28%	-2.11%
For year ending December 31, 2021	6.16%	0.00%	64.55%	0.0%	0.90%	4.50%
For year ending December 31, 2020	44.46%	0.00%	124.14%	0.0%	1.62%	5.71%
For year ending December 31, 2019	86.41%	0.00%	193.38%	0.0%	3.66%	1.87%
For year ending December 31, 2018	51.55%	40.10%	112.89%	0.0%	0.90%	-1.10%
For year ending December 31, 2017	73.78%	136.75%	143.84%	0.0%	1.36%	-1.05%
For year ending December 31, 2016	65.69%	164.95%	120.76%	0.0%	-0.03%	-2.46%
Plan fiduciary net position as a percentage of the total pension liability:						
For year ending December 31, 2025	96.02%	0.00%	93.30%	104.64%	87.44%	90.10%
For year ending December 31, 2024	96.90%	0.00%	93.44%	106.79%	89.58%	89.10%
For year ending December 31, 2023	97.50%	0.00%	93.60%	108.40%	92.30%	96.40%
For year ending December 31, 2022	108.70%	0.00%	104.20%	0.00%	103.80%	102.80%
For year ending December 31, 2021	99.20%	0.00%	95.50%	0.00%	98.30%	93.10%
For year ending December 31, 2020	93.70%	0.00%	90.90%	0.00%	96.50%	89.60%
For year ending December 31, 2019	87.00%	91.20%	84.70%	0.00%	90.80%	95.60%
For year ending December 31, 2018	91.90%	98.20%	90.20%	0.00%	97.40%	103.00%
For year ending December 31, 2017	87.30%	92.90%	86.50%	0.00%	95.10%	103.60%
For year ending December 31, 2016	87.80%	85.70%	87.10%	0.00%	100.20%	110.70%

\* In accordance with paragraph 81.a of GASB 68, employers are required to disclose a 10-year history of their proportionate share of the Net Pension Liability (Asset) in their RSI. The 10-year schedule will continue to be built prospectively. The schedule above provides the current year with prior numbers as available from prior years.

The notes to required supplementary information are an integral part of this schedule.

**TOOELE CITY CORPORATION**  
**SCHEDULE OF CONTRIBUTIONS - LAST TEN FISCAL YEARS**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year ended June 30, 2025**

System	As of Fiscal Year Ended June 30,	Actuarial Determined Contributions	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a Percentage of Covered Employee Payroll
Noncontributory System	2016	\$ 586,831	\$ 586,831	\$ -	\$ 3,398,845	17.27%
	2017	\$ 558,245	\$ 558,245	\$ -	\$ 3,066,576	18.20%
	2018	\$ 571,427	\$ 571,427	\$ -	\$ 3,170,902	18.02%
	2019	\$ 572,726	\$ 572,726	\$ -	\$ 3,256,726	17.59%
	2020	\$ 592,544	\$ 592,544	\$ -	\$ 3,322,470	17.83%
	2021	\$ 610,262	\$ 610,262	\$ -	\$ 3,409,260	17.90%
	2022	\$ 612,431	\$ 612,431	\$ -	\$ 3,345,886	18.30%
	2023	\$ 580,397	\$ 580,397	\$ -	\$ 3,264,520	17.78%
	2024	\$ 590,672	\$ 590,672	\$ -	\$ 3,316,116	17.81%
	2025	\$ 604,190	\$ 604,190	\$ -	\$ 3,588,267	16.84%
Contributory System	2016	\$ 6,942	\$ 6,942	\$ -	\$ 53,460	12.99%
	2017	\$ 6,338	\$ 6,338	\$ -	\$ 43,833	14.46%
	2018	\$ 215	\$ 215	\$ -	\$ 1,671	12.87%
	2019	\$ 10	\$ 10	\$ -	\$ 151	6.62%
	2020	\$ 224	\$ 224	\$ -	\$ 1,515	14.79%
	2021	\$ -	\$ -	\$ -	\$ -	0.00%
	2022	\$ -	\$ -	\$ -	\$ -	0.00%
	2023	\$ -	\$ -	\$ -	\$ -	0.00%
	2024	\$ -	\$ -	\$ -	\$ -	0.00%
	2025	\$ -	\$ -	\$ -	\$ -	0.00%
Firefighters System	2021	\$ -	\$ -	\$ -	\$ -	0.00%
	2022	\$ 803	\$ 803	\$ -	\$ 4,086	19.66%
	2023	\$ 3,845	\$ 3,845	\$ -	\$ 106,517	3.61%
	2024	\$ 4,164	\$ 4,164	\$ -	\$ 115,348	3.61%
	2025	\$ 2,046	\$ 2,046	\$ -	\$ 127,096	1.61%
Public Safety System	2016	\$ 383,473	\$ 383,473	\$ -	\$ 1,228,273	31.22%
	2017	\$ 382,943	\$ 382,943	\$ -	\$ 1,144,502	33.46%
	2018	\$ 393,945	\$ 393,945	\$ -	\$ 1,201,660	32.78%
	2019	\$ 354,990	\$ 354,990	\$ -	\$ 1,122,577	31.62%
	2020	\$ 360,644	\$ 360,644	\$ -	\$ 1,157,272	31.16%
	2021	\$ 354,178	\$ 354,178	\$ -	\$ 1,148,297	30.84%
	2022	\$ 405,573	\$ 405,573	\$ -	\$ 1,195,852	33.91%
	2023	\$ 456,914	\$ 456,914	\$ -	\$ 1,342,286	34.04%
	2024	\$ 466,125	\$ 466,125	\$ -	\$ 1,369,346	34.04%
	2025	\$ 468,177	\$ 468,177	\$ -	\$ 1,395,876	33.54%
Tier 2 Public Employees System*	2016	\$ 103,003	\$ 103,003	\$ -	\$ 717,215	14.36%
	2017	\$ 148,291	\$ 148,291	\$ -	\$ 995,440	14.90%
	2018	\$ 187,817	\$ 187,817	\$ -	\$ 1,243,003	15.11%
	2019	\$ 210,258	\$ 210,258	\$ -	\$ 1,353,032	15.54%
	2020	\$ 261,404	\$ 261,404	\$ -	\$ 1,666,358	15.69%
	2021	\$ 279,958	\$ 279,958	\$ -	\$ 1,771,969	15.80%
	2022	\$ 354,308	\$ 354,308	\$ -	\$ 2,204,780	16.07%
	2023	\$ 495,925	\$ 495,925	\$ -	\$ 3,097,366	16.01%
	2024	\$ 560,115	\$ 560,115	\$ -	\$ 3,493,844	16.03%
	2025	\$ 585,797	\$ 585,797	\$ -	\$ 3,854,810	15.20%
Tier 2 Public Safety and Firefighter System*	2016	\$ 97,815	\$ 97,815	\$ -	\$ 447,952	21.84%
	2017	\$ 150,547	\$ 150,547	\$ -	\$ 669,097	22.50%
	2018	\$ 188,667	\$ 188,667	\$ -	\$ 840,440	22.45%
	2019	\$ 239,429	\$ 239,429	\$ -	\$ 1,028,434	23.28%
	2020	\$ 279,760	\$ 279,760	\$ -	\$ 1,205,532	23.21%
	2021	\$ 332,869	\$ 332,869	\$ -	\$ 1,288,693	25.83%
	2022	\$ 434,486	\$ 434,486	\$ -	\$ 1,682,096	25.83%
	2023	\$ 474,009	\$ 474,009	\$ -	\$ 1,854,625	25.56%
	2024	\$ 522,393	\$ 522,393	\$ -	\$ 2,059,375	25.37%
	2025	\$ 626,726	\$ 626,726	\$ -	\$ 2,545,507	24.62%
Tier 2 Public Employees DC Only System*	2016	\$ 10,623	\$ 10,623	\$ -	\$ 162,571	6.53%
	2017	\$ 12,352	\$ 12,352	\$ -	\$ 184,634	6.69%
	2018	\$ 17,362	\$ 17,362	\$ -	\$ 258,173	6.72%
	2019	\$ 23,886	\$ 23,886	\$ -	\$ 357,044	6.69%
	2020	\$ 24,323	\$ 24,323	\$ -	\$ 363,581	6.69%
	2021	\$ 31,829	\$ 31,829	\$ -	\$ 452,047	7.04%
	2022	\$ 29,878	\$ 29,878	\$ -	\$ 435,973	6.85%
	2023	\$ 42,568	\$ 42,568	\$ -	\$ 687,690	6.19%
	2024	\$ 55,720	\$ 55,720	\$ -	\$ 896,997	6.21%
	2025	\$ 55,897	\$ 55,897	\$ -	\$ 988,857	5.65%
Tier 2 Public Safety and Firefighter DC Only System*	2016	\$ 3,878	\$ 3,878	\$ -	\$ 32,784	11.83%
	2017	\$ 2,351	\$ 2,351	\$ -	\$ 19,875	11.83%
	2018	\$ -	\$ -	\$ -	\$ -	0.00%
	2019	\$ -	\$ -	\$ -	\$ -	0.00%
	2020	\$ 3,554	\$ 3,554	\$ -	\$ 30,044	11.83%
	2021	\$ 5,012	\$ 5,012	\$ -	\$ 42,370	11.83%
	2022	\$ -	\$ -	\$ -	\$ -	0.00%
	2023	\$ -	\$ -	\$ -	\$ -	0.00%
	2024	\$ -	\$ -	\$ -	\$ -	0.00%
	2025	\$ -	\$ -	\$ -	\$ -	0.00%

\* Contributions in Tier 2 include an amortization rate to help fund the unfunded liabilities in the Tier 1 systems. Tier 2 systems were created effective July 1, 2011.

Paragraph 81.b of GASB 68 requires employers to disclose a 10-year history of contributions in RSI. Contributions as a percentage of covered-payroll may be different than the board certified rate due to rounding and other administrative issues.

The notes to required supplementary information are an integral part of this schedule.



**TOOELE CITY CORPORATION**  
**SCHEDULE OF CHANGES IN NET OTHER POSTEMPLOYMENT BENEFITS (OPEB)**  
**LIABILITY AND RELATED RATIOS - LAST TEN FISCAL YEARS\***  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year ended June 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>
Total OPEB Liability								
Service cost	\$ 153,199	\$ 132,354	\$ 119,088	\$ 247,136	\$ 199,962	\$ 156,358	\$ 142,922	\$ 149,885
Interest	105,572	116,175	104,351	84,143	83,745	108,195	111,175	103,112
Change of benefit terms	-	-	-	(1,486,779)	-	(3,360)	-	-
Changes in assumptions	27,422	98,962	(8,972)	(447,872)	174,672	214,409	108,074	17,295
Differences between expected and actual experience	222,907	(537,598)	166,042	546,913	257,716	(356,037)	(27,968)	(142,358)
Benefit payments	<u>(144,100)</u>	<u>(128,204)</u>	<u>(136,113)</u>	<u>(77,333)</u>	<u>(61,574)</u>	<u>(132,356)</u>	<u>(143,247)</u>	<u>(113,988)</u>
NET CHANGE IN TOTAL OPEB LIABILITY	\$ <u>365,000</u>	<u>(318,311)</u>	<u>244,396</u>	<u>(1,133,792)</u>	<u>654,521</u>	<u>(12,791)</u>	<u>190,956</u>	<u>13,946</u>
TOTAL OPEB LIABILITY - BEGINNING	<u>2,425,752</u>	<u>2,744,063</u>	<u>2,499,667</u>	<u>3,633,459</u>	<u>2,978,938</u>	<u>2,991,729</u>	<u>2,800,773</u>	<u>2,786,827</u>
TOTAL OPEB LIABILITY - ENDING (a)	<u>\$ 2,790,752</u>	<u>\$ 2,425,752</u>	<u>\$ 2,744,063</u>	<u>\$ 2,499,667</u>	<u>\$ 3,633,459</u>	<u>\$ 2,978,938</u>	<u>\$ 2,991,729</u>	<u>\$ 2,800,773</u>
Plan Fiduciary Net Position								
Contributions - employer	\$ 144,110	\$ 128,204	\$ 136,113	\$ 77,333	\$ 61,574	\$ 132,356	\$ 143,247	\$ 113,988
Benefit payments	<u>(144,110)</u>	<u>(128,204)</u>	<u>(136,113)</u>	<u>(77,333)</u>	<u>(61,574)</u>	<u>(132,356)</u>	<u>(143,247)</u>	<u>(113,988)</u>
NET CHANGE IN PLAN FIDUCIARY NET POSITION	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL FIDUCIARY NET POSITION - BEGINNING	\$ -	-	-	-	-	-	-	-
TOTAL FIDUCIARY NET POSITION - ENDING (b)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
NET OPEB LIABILITY - ENDING (a-b)	<u>\$ 2,790,752</u>	<u>\$ 2,425,752</u>	<u>\$ 2,744,063</u>	<u>\$ 2,499,667</u>	<u>\$ 3,633,459</u>	<u>\$ 2,978,938</u>	<u>\$ 2,991,729</u>	<u>\$ 2,800,773</u>
Plan Fiduciary Net Position as a Percentage of the Total Net OPEB Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered Employee Payroll	\$ 14,556,975	\$ 13,039,853	\$ 12,262,267	\$ 9,083,420	N/A	N/A	N/A	N/A
Net OPEB Liability as a Percentage of Covered Payroll	19.2%	18.6%	22.4%	27.5%	N/A	N/A	N/A	N/A

\* In accordance with paragraph 57.b of GASB 75, employers will need to disclose a 10 year history of the above listed items in their RSI. The 10-year schedule will be built prospectively.

**TOOELE CITY CORPORATION**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Fiscal Year ended June 30, 2025**

1. CHANGE IN ASSUMPTIONS

Changes include updates to the mortality improvement assumption, salary increase assumption, disability incidence assumption, assumed retirement rates, and assumed termination rates, as recommended with the January 1, 2025 actuarial experience study.

## **SUPPLEMENTAL INFORMATION**

**TOOELE CITY CORPORATION**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**June 30, 2025**

	<u>Special Revenue Funds</u>				<u>Capital Projects Funds</u>		
	<u>Par Tax Fund</u>	<u>1000 North CRA Fund</u>	<u>Municipal Building Authority</u>	<u>Debt Service Fund</u>	<u>Park Improvements Fund</u>	<u>Public Safety Capital Projects Fund</u>	<u>Total Governmental Totals</u>
<b>ASSETS</b>							
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ -	\$ 1,233,709	\$ -	\$ 1,233,709
Receivables:							
Assessments	140,209	-	-	-	-	-	140,209
Restricted cash and cash equivalents	366,066	4,637	148,640	1,679,306	2,846,271	555,261	5,600,181
TOTAL ASSETS	<u>\$ 506,275</u>	<u>\$ 4,637</u>	<u>\$ 148,640</u>	<u>\$ 1,679,306</u>	<u>\$ 4,079,980</u>	<u>\$ 555,261</u>	<u>\$ 6,974,099</u>
<b>LIABILITIES</b>							
Accounts payable	\$ 155,588	\$ -	\$ -	\$ -	\$ 1,233,709	\$ -	\$ 1,389,297
TOTAL LIABILITIES	<u>155,588</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,233,709</u>	<u>-</u>	<u>1,389,297</u>
<b>FUND BALANCES</b>							
Restricted							
Recreation and arts	350,687	-	-	-	-	-	350,687
Debt service	-	-	148,640	1,413,404	-	-	1,562,044
Roads	-	4,637	-	-	-	-	4,637
Assigned							
Capital projects	-	-	-	-	2,846,271	555,261	3,401,532
Debt service	-	-	-	265,902	-	-	265,902
TOTAL FUND BALANCE	<u>350,687</u>	<u>4,637</u>	<u>148,640</u>	<u>1,679,306</u>	<u>2,846,271</u>	<u>555,261</u>	<u>5,584,802</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	<u>\$ 506,275</u>	<u>\$ 4,637</u>	<u>\$ 148,640</u>	<u>\$ 1,679,306</u>	<u>\$ 4,079,980</u>	<u>\$ 555,261</u>	<u>\$ 6,974,099</u>

**TOOELE CITY CORPORATION**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**For the Fiscal Year ended June 30, 2025**

	Special Revenue Funds				Capital Project Funds		
	Par Tax Fund	1000 North CRA Fund	Municipal Building Authority	Debt Service Fund	Park Improvements Fund	Public Safety Capital Projects Fund	Totals
REVENUES							
Taxes	\$ 731,641	\$ 92,734	\$ -	\$ -	\$ -	\$ -	\$ 824,375
Interest income	13,608	-	7,635	48,697	220,349	32,762	323,051
Grants	24,000	-	-	-	-	-	24,000
Impact fees	-	-	-	-	1,061,468	292,041	1,353,509
Miscellaneous revenue	6,811	-	-	-	-	-	6,811
Rental income	-	-	534,449	-	-	-	534,449
<b>TOTAL REVENUES</b>	<b>776,060</b>	<b>92,734</b>	<b>542,084</b>	<b>48,697</b>	<b>1,281,817</b>	<b>324,803</b>	<b>3,066,195</b>
EXPENDITURES							
General government	354,398	88,097	18	-	-	-	442,513
Capital outlay	586,355	-	-	-	2,086,335	214,891	2,887,581
Debt service:							
Principal - bonds & notes	-	-	-	1,240,000	-	-	1,240,000
Interest	-	-	-	841,892	-	-	841,892
Bond issuance costs and trustee fees	-	-	-	7,401	-	-	7,401
<b>TOTAL EXPENDITURES</b>	<b>940,753</b>	<b>88,097</b>	<b>18</b>	<b>2,089,293</b>	<b>2,086,335</b>	<b>214,891</b>	<b>5,419,387</b>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(164,693)	4,637	542,066	(2,040,596)	(804,518)	109,912	(2,353,192)
OTHER FINANCING SOURCES (USES) INCLUDING TRANSFERS							
Operating transfers in	-	-	-	2,306,498	-	-	2,306,498
Operating transfers (out)	-	-	(534,449)	-	-	(250,000)	(784,449)
Refunded impact fees	-	-	-	-	(7,904)	-	(7,904)
<b>TOTAL OTHER FINANCING SOURCES (USES) INCLUDING TRANSFERS</b>	<b>-</b>	<b>-</b>	<b>(534,449)</b>	<b>2,306,498</b>	<b>(7,904)</b>	<b>(250,000)</b>	<b>1,514,145</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(164,693)</b>	<b>4,637</b>	<b>7,617</b>	<b>265,902</b>	<b>(812,422)</b>	<b>(140,088)</b>	<b>(839,047)</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>515,380</b>	<b>-</b>	<b>141,023</b>	<b>1,413,404</b>	<b>3,658,693</b>	<b>695,349</b>	<b>6,423,849</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 350,687</b>	<b>\$ 4,637</b>	<b>\$ 148,640</b>	<b>\$ 1,679,306</b>	<b>\$ 2,846,271</b>	<b>\$ 555,261</b>	<b>\$ 5,584,802</b>

**TOOELE CITY CORPORATION**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCE - BUDGET AND ACTUAL**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**For the Fiscal Year ended June 30, 2025**

		<b>Par Tax Fund</b>	
		<b>Budget</b>	<b>Variance Favorable (Unfavorable)</b>
<b>REVENUES</b>			
Taxes	\$ 700,000	\$ 731,641	\$ 31,641
Interest income	20,000	13,608	(6,392)
Grants	24,000	24,000	-
Miscellaneous revenues	-	6,811	6,811
<b>TOTAL REVENUES</b>	<b>744,000</b>	<b>776,060</b>	<b>32,060</b>
<b>EXPENDITURES</b>			
General government	599,600	354,398	245,202
Capital outlay	356,500	586,355	(229,855)
<b>TOTAL EXPENDITURES</b>	<b>956,100</b>	<b>940,753</b>	<b>15,347</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(212,100)</b>	<b>(164,693)</b>	<b>47,407</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(212,100)</b>	<b>(164,693)</b>	<b>47,407</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>515,380</b>	<b>515,380</b>	<b>-</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 303,280</b>	<b>\$ 350,687</b>	<b>\$ 47,407</b>

**TOOELE CITY CORPORATION**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCE - BUDGET AND ACTUAL**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**For the Fiscal Year ended June 30, 2025**

		<b>1000 North CRA Fund</b>		
		<b>Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>REVENUES</b>				
Taxes		\$ 92,735	\$ 92,734	\$ (1)
	<b>TOTAL REVENUES</b>	<u>92,735</u>	<u>92,734</u>	<u>(1)</u>
<b>EXPENDITURES</b>				
General government		<u>92,735</u>	<u>88,097</u>	<u>4,638</u>
	<b>TOTAL EXPENDITURES</b>	<u>92,735</u>	<u>88,097</u>	<u>4,638</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>		<u>-</u>	<u>4,637</u>	<u>4,637</u>
<b>NET CHANGE IN FUND BALANCE</b>		<u>-</u>	<u>4,637</u>	<u>4,637</u>
<b>FUND BALANCE, BEGINNING OF YEAR</b>		<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCE, END OF YEAR</b>		<u><u>\$ -</u></u>	<u><u>\$ 4,637</u></u>	<u><u>\$ 4,637</u></u>

**TOOELE CITY CORPORATION**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCE - BUDGET AND ACTUAL**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**For the Fiscal Year ended June 30, 2025**

		<b>Municipal Building Authority</b>		
		<b>Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>REVENUES</b>				
Interest income		\$ 6,000	\$ 7,635	\$ 1,635
Rental income		1,458,024	534,449	(923,575)
	<b>TOTAL REVENUES</b>	<u>1,464,024</u>	<u>542,084</u>	<u>(921,940)</u>
<b>EXPENDITURES</b>				
General government		100	18	82
	<b>TOTAL EXPENDITURES</b>	<u>100</u>	<u>18</u>	<u>82</u>
	<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<u>1,463,924</u>	<u>542,066</u>	<u>(921,858)</u>
<b>OTHER FINANCING USES INCLUDING TRANSFERS</b>				
Operating transfers (out)		(1,458,024)	(534,449)	923,575
	<b>TOTAL OTHER FINANCING USES INCLUDING TRANSFERS</b>	<u>(1,458,024)</u>	<u>(534,449)</u>	<u>923,575</u>
	<b>NET CHANGE IN FUND BALANCE</b>	5,900	7,617	1,717
	<b>FUND BALANCE, BEGINNING OF YEAR</b>	<u>141,023</u>	<u>141,023</u>	-
	<b>FUND BALANCE, END OF YEAR</b>	<u>\$ 146,923</u>	<u>\$ 148,640</u>	<u>\$ 1,717</u>



**TOOELE CITY CORPORATION**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCE - BUDGET AND ACTUAL**  
**NONMAJOR CAPITAL PROJECTS FUND**  
**For the Fiscal Year ended June 30, 2025**

		<b>Park Improvements Fund</b>		
		<b>Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>REVENUES</b>				
Interest income		\$ 150,000	\$ 220,349	\$ 70,349
Impact fees		975,000	1,061,468	86,468
	<b>TOTAL REVENUES</b>	<u>1,125,000</u>	<u>1,281,817</u>	<u>156,817</u>
<b>EXPENDITURES</b>				
Capital outlay		2,360,000	2,086,335	273,665
	<b>TOTAL EXPENDITURES</b>	<u>2,360,000</u>	<u>2,086,335</u>	<u>273,665</u>
	<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<u>(1,235,000)</u>	<u>(804,518)</u>	<u>430,482</u>
<b>OTHER FINANCING USES INCLUDING TRANSFERS</b>				
Refunded impact fees		-	(7,904)	(7,904)
	<b>TOTAL OTHER FINANCING USES INCLUDING TRANSFERS</b>	<u>-</u>	<u>(7,904)</u>	<u>(7,904)</u>
	<b>NET CHANGE IN FUND BALANCE</b>	<u>(1,235,000)</u>	<u>(812,422)</u>	<u>422,578</u>
	<b>FUND BALANCE, BEGINNING OF YEAR</b>	<u>3,658,693</u>	<u>3,658,693</u>	<u>-</u>
	<b>FUND BALANCE, END OF YEAR</b>	<u>\$ 2,423,693</u>	<u>\$ 2,846,271</u>	<u>\$ 422,578</u>

**TOOELE CITY CORPORATION**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCE - BUDGET AND ACTUAL**  
**NONMAJOR CAPITAL PROJECTS FUND**  
**For the Fiscal Year ended June 30, 2025**

<b>Public Safety Capital Projects Fund</b>			
	<b>Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>REVENUES</b>			
Interest income	\$ 25,000	\$ 32,762	\$ 7,762
Impact fees	325,000	292,041	(32,959)
<b>TOTAL REVENUES</b>	<b>350,000</b>	<b>324,803</b>	<b>(25,197)</b>
<b>EXPENDITURES</b>			
Capital outlay	405,930	214,891	191,039
<b>TOTAL EXPENDITURES</b>	<b>405,930</b>	<b>214,891</b>	<b>191,039</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(55,930)</b>	<b>109,912</b>	<b>165,842</b>
<b>OTHER FINANCING USES INCLUDING TRANSFERS</b>			
Operating transfers out	(250,000)	(250,000)	-
<b>TOTAL OTHER FINANCING USES INCLUDING TRANSFERS</b>	<b>(250,000)</b>	<b>(250,000)</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(305,930)</b>	<b>(140,088)</b>	<b>165,842</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>695,349</b>	<b>695,349</b>	<b>-</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 389,419</b>	<b>\$ 555,261</b>	<b>\$ 165,842</b>

**TOOELE CITY CORPORATION**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - CLASS "C" ROAD FUND**  
**For the Fiscal Year ended June 30, 2025**

	<b>Budgeted Amounts</b>			<b>Variance</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Favorable (Unfavorable)</b>
<b>REVENUES</b>				
Intergovernmental and grants	\$ 6,924,723	\$ 7,004,563	\$ 4,452,143	\$ (2,552,420)
Interest income	125,000	125,000	317,511	192,511
Miscellaneous revenues	-	-	5,545	5,545
<b>TOTAL REVENUES</b>	<b>7,049,723</b>	<b>7,129,563</b>	<b>4,775,199</b>	<b>(2,354,364)</b>
<b>EXPENDITURES</b>				
Highways and streets	800,000	579,840	707,428	(127,588)
Capital outlay	6,190,172	7,359,322	3,668,747	3,690,575
<b>TOTAL EXPENDITURES</b>	<b>6,990,172</b>	<b>7,939,162</b>	<b>4,376,175</b>	<b>3,562,987</b>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<b>59,551</b>	<b>(809,599)</b>	<b>399,024</b>	<b>1,208,623</b>
<b>OTHER FINANCING USES INCLUDING TRANSFERS</b>				
Operating transfers out	(361,561)	(361,561)	(361,561)	-
Private contributions				
Proceeds on sale of assets	-	-	-	-
Issuance of debt				
<b>TOTAL OTHER FINANCING USES INCLUDING TRANSFERS</b>	<b>(361,561)</b>	<b>(361,561)</b>	<b>(361,561)</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(302,010)</b>	<b>(1,171,160)</b>	<b>37,463</b>	<b>1,208,623</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>7,430,768</b>	<b>7,430,768</b>	<b>6,879,709</b>	<b>551,059</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 7,128,758</b>	<b>\$ 6,259,608</b>	<b>\$ 6,917,172</b>	<b>\$ 1,759,682</b>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - DEBT SERVICE FUND**  
**For the Fiscal Year ended June 30, 2025**

	<b>Budgeted Amounts</b>			<b>Variance</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Favorable (Unfavorable)</b>
<b>REVENUES</b>				
Interest income	\$ 35,000	\$ 35,000	\$ 48,697	\$ 13,697
<b>TOTAL REVENUES</b>	<u>35,000</u>	<u>35,000</u>	<u>48,697</u>	<u>13,697</u>
<b>EXPENDITURES</b>				
Debt service:				
Principal - notes	1,392,000	1,392,000	1,240,000	152,000
Interest	908,948	908,948	841,892	67,056
Bond issuance costs and trustee fees	5,550	7,400	7,401	(1)
<b>TOTAL EXPENDITURES</b>	<u>2,306,498</u>	<u>2,308,348</u>	<u>2,089,293</u>	<u>219,055</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<u>(2,271,498)</u>	<u>(2,273,348)</u>	<u>(2,040,596)</u>	<u>232,752</u>
<b>OTHER FINANCING USES INCLUDING TRANSFERS</b>				
Operating transfers in	2,306,498	2,306,498	2,306,498	-
<b>TOTAL OTHER FINANCING USES INCLUDING TRANSFERS</b>	<u>2,306,498</u>	<u>2,306,498</u>	<u>2,306,498</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	35,000	33,150	265,902	232,752
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<u>1,413,404</u>	<u>1,413,404</u>	<u>1,413,404</u>	<u>-</u>
<b>FUND BALANCE, END OF YEAR</b>	<u>\$ 1,448,404</u>	<u>\$ 1,446,554</u>	<u>\$ 1,679,306</u>	<u>\$ 232,752</u>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - CAPITAL PROJECTS FUND**  
**For the Fiscal Year ended June 30, 2025**

	<b>Budgeted Amounts</b>			<b>Variance</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Favorable (Unfavorable)</b>
<b>REVENUES</b>				
Interest income	\$ 250,000	\$ 250,000	\$ 711,893	\$ 461,893
Miscellaneous revenues	15,000	15,000	17,441	2,441
<b>TOTAL REVENUES</b>	<b>265,000</b>	<b>265,000</b>	<b>729,334</b>	<b>464,334</b>
<b>EXPENDITURES</b>				
General government	280,500	2,073,472	164,995	1,908,477
Capital outlay	9,210,919	9,886,325	8,721,952	1,164,373
Debt service:				
Principal - capital lease	34,000	34,000	11,097	22,903
Interest	-	-	170	(170)
<b>TOTAL EXPENDITURES</b>	<b>9,525,419</b>	<b>11,993,797</b>	<b>8,898,214</b>	<b>3,095,583</b>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<b>(9,260,419)</b>	<b>(11,728,797)</b>	<b>(8,168,880)</b>	<b>3,559,917</b>
<b>OTHER FINANCING</b>				
<b>USES INCLUDING TRANSFERS</b>				
Operating transfers in	1,200,000	2,700,000	2,700,000	-
Private contributions	3,500	3,500	-	(3,500)
<b>TOTAL OTHER FINANCING USES INCLUDING TRANSFERS</b>	<b>1,203,500</b>	<b>2,703,500</b>	<b>2,700,000</b>	<b>(3,500)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(8,056,919)</b>	<b>(9,025,297)</b>	<b>(5,468,880)</b>	<b>3,556,417</b>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	<b>14,774,166</b>	<b>14,774,166</b>	<b>14,774,166</b>	<b>-</b>
<b>FUND BALANCE, END OF YEAR</b>	<b>\$ 6,717,247</b>	<b>\$ 5,748,869</b>	<b>\$ 9,305,286</b>	<b>\$ 3,556,417</b>

*The notes to the financial statements are an integral part of this statement.*

**TOOELE CITY CORPORATION**  
**COMBINING STATEMENT OF NET POSITION -**  
**NONMAJOR PROPRIETARY FUNDS**  
**June 30, 2025**

	<u>Storm Water</u>	<u>Street Light</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 1,776,550	\$ 431,339	\$ 2,207,889
Accounts receivable - net of allowance	<u>72,846</u>	<u>44,601</u>	<u>117,447</u>
TOTAL CURRENT ASSETS	<u>1,849,396</u>	<u>475,940</u>	<u>\$ 2,325,336</u>
Noncurrent assets:			
Land	234,230	-	234,230
Infrastructure	16,385,584	2,067,746	18,453,330
Machinery and equipment	204,557	-	204,557
Autos and trucks	25,893	-	25,893
Accumulated depreciation	<u>(2,798,580)</u>	<u>(155,198)</u>	<u>(2,953,778)</u>
TOTAL NONCURRENT ASSETS	<u>14,051,684</u>	<u>1,912,548</u>	<u>15,964,232</u>
TOTAL ASSETS	<u>15,901,080</u>	<u>2,388,488</u>	<u>18,289,568</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	<u>2,328</u>	<u>87,131</u>	<u>89,459</u>
TOTAL CURRENT LIABILITIES	<u>2,328</u>	<u>87,131</u>	<u>89,459</u>
NONCURRENT LIABILITIES			
Financed equipment obligation	<u>26,845</u>	<u>-</u>	<u>26,845</u>
TOTAL LIABILITIES	<u>29,173</u>	<u>87,131</u>	<u>116,304</u>
<b>NET POSITION</b>			
Net investment in capital assets	14,024,839	1,912,548	15,937,387
Unrestricted	<u>1,847,068</u>	<u>388,809</u>	<u>2,235,877</u>
TOTAL NET POSITION	<u>\$ 15,871,907</u>	<u>\$ 2,301,357</u>	<u>\$ 18,173,264</u>

**TOOELE CITY CORPORATION**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN**  
**NET POSITION - NONMAJOR PROPRIETARY FUNDS**  
**For the Fiscal Year ended June 30, 2025**

	<u>Storm Water</u>	<u>Street Light</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>OPERATING REVENUES</b>			
Charges for services	\$ 679,546	\$ 385,760	\$ 1,065,306
TOTAL OPERATING REVENUES	<u>679,546</u>	<u>385,760</u>	<u>1,065,306</u>
<b>OPERATING EXPENSES</b>			
Contracted services	27,822	-	27,822
Operations and maintenance	246,869	256,179	503,048
Administration	50,982	51,966	102,948
Depreciation	<u>366,084</u>	<u>47,744</u>	<u>413,828</u>
TOTAL OPERATING EXPENSES	<u>691,757</u>	<u>355,889</u>	<u>1,047,646</u>
OPERATING INCOME	<u>(12,211)</u>	<u>29,871</u>	<u>17,660</u>
<b>NON-OPERATING REVENUES</b>			
Interest income	123,397	22,517	145,914
Interest expense	<u>(1,228)</u>	<u>-</u>	<u>(1,228)</u>
TOTAL NON-OPERATING REVENUES	<u>122,169</u>	<u>22,517</u>	<u>144,686</u>
Contributed from developers	<u>1,405,611</u>	<u>187,614</u>	<u>1,593,225</u>
CHANGE IN NET POSITION	1,515,569	240,002	1,755,571
NET POSITION - BEGINNING OF YEAR	<u>14,356,338</u>	<u>2,061,355</u>	<u>16,417,693</u>
NET POSITION - END OF YEAR	<u>\$ 15,871,907</u>	<u>\$ 2,301,357</u>	<u>\$ 18,173,264</u>

**TOOELE CITY CORPORATION**  
**COMBINING STATEMENT OF CASH FLOWS -**  
**NONMAJOR PROPRIETARY FUNDS**  
**For the Fiscal Year ended June 30, 2025**

	<u>Storm Water</u>	<u>Street Light</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>CASH FLOWS PROVIDED BY OPERATING ACTIVITIES:</b>			
Receipts from customers and users	\$ 662,075	\$ 366,257	\$ 1,028,332
Receipts of miscellaneous income	-	-	-
Payments for operations and maintenance	(313,982)	(229,464)	(543,446)
Payment for interfund services provided	<u>(27,822)</u>	<u>-</u>	<u>(27,822)</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>320,271</u>	<u>136,793</u>	<u>457,064</u>
<b>CASH FLOWS USED BY CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Purchase of capital assets	(153,051)	(66,355)	(219,406)
Cash paid for finance lease	<u>(25,342)</u>	<u>-</u>	<u>(25,342)</u>
NET CASH USED BY CAPITAL AND RELATED FINANCING ACTIVITIES	<u>(179,621)</u>	<u>(66,355)</u>	<u>(245,976)</u>
<b>CASH FLOWS PROVIDED BY INVESTING ACTIVITIES:</b>			
Interest earned	<u>123,397</u>	<u>22,517</u>	<u>145,914</u>
NET CASH PROVIDED BY INVESTING ACTIVITIES	<u>123,397</u>	<u>22,517</u>	<u>145,914</u>
NET DECREASE IN CASH AND CASH EQUIVALENTS	264,047	92,955	357,002
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	<u>1,512,503</u>	<u>338,384</u>	<u>1,850,887</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u><u>\$ 1,776,550</u></u>	<u><u>\$ 431,339</u></u>	<u><u>\$ 2,207,889</u></u>
<b>CASH FLOWS PROVIDED BY OPERATING ACTIVITIES:</b>			
Operating income	\$ (12,211)	\$ 29,871	\$ 17,660
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation and amortization	366,084	47,744	413,828
Changes in assets and liabilities:			
Accounts receivable	(17,471)	(19,503)	(36,974)
Accounts payable	<u>(16,131)</u>	<u>78,681</u>	<u>62,550</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u><u>\$ 320,271</u></u>	<u><u>\$ 136,793</u></u>	<u><u>\$ 457,064</u></u>
<b>SUPPLEMENTAL SCHEDULE OF NON-CASH FINANCING AND INVESTING ACTIVITIES:</b>			
Contributed capital assets from developers	<u><u>\$ 1,405,611</u></u>	<u><u>\$ 187,614</u></u>	<u><u>\$ 1,593,225</u></u>



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Mayor, and  
Members of the City Council  
Tooele City, Utah

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities of Tooele City (the City) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated November 21, 2025.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses or significant deficiencies. However, material weaknesses or significant deficiencies may exist that were not identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Larson & Company, PC

Spanish Fork, Utah  
November 21, 2025

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON  
INTERNAL CONTROL OVER COMPLIANCE AS REQUIRED BY THE  
STATE COMPLIANCE AUDIT GUIDE**

Honorable Mayor  
Members of the City Council  
Tooele City, Utah

**Report On Compliance with General State Compliance Requirements**

We have audited Tooele City's compliance with the applicable state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, that could have a direct and material effect on the City for year ended June 30, 2025.

State compliance requirements were tested for the year ended June 30, 2025, in the following areas:

Budgetary Compliance  
Government Fees  
Fraud Risk Assessment

Fund Balance  
Restricted Taxes and Related Revenues

***Opinion on Compliance***

In our opinion, Tooele City complied, in all material respects, with the state compliance requirements referred to above for the year ended June 30, 2025.

***Basis for Opinion***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (Government Auditing Standards); and the *State Compliance Audit Guide* (Guide), issued by the Office of the Utah State Auditor. Our responsibilities under those standards and the *State Compliance Audit Guide* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Tooele City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Tooele City's government programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Tooele City's compliance based on our audit. Reasonable assurance is high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Guide will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Tooele City's compliance with the requirements of the government program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Tooele City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Tooele City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the State Compliance Audit Guide but not for the purpose of expressing an opinion on the effectiveness of Tooele City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Guide and which is described in the accompanying schedule of findings and recommendations as item 2025-001. Our opinion on compliance is not modified with respect to this matter.

*Government Auditing Standards* require the auditor to perform limited procedures on the City's response to the noncompliance finding identified in our audit described in the accompanying schedule of findings and recommendations. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or to detect and correct noncompliance with a state compliance requirement on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiencies, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the Guide. Accordingly, this report is not suitable for any other purpose. However, pursuant to *Utah Code* Title 63G, Chapter 2, this report is a matter of public record, and as such, its distribution is not limited.



Larson & Company, PC

Spanish Fork, Utah  
November 21, 2025

## **Current Year Findings**

### **Financial Statement and State Compliance Findings**

#### **2025-001 General Fund Balance**

**Criteria:** In accordance with *Utah Code 10-6-116 (2)* “The accumulation of a fund balance in the city general fund may not exceed 35% of the total revenue of the city general fund for the current fiscal period.”

**Condition:** It was noted in our testing that the general fund balance, consisting of unassigned, assigned, and committed fund balance, exceeded 35% of the general fund revenue for the current fiscal period. The unassigned, assigned, and committed fund balance percentage calculated to roughly 40%.

**Cause and Effect:** While the City transferred excess funds during the year appropriately to the capital projects fund for future projects, the budget was insufficient in relation to the amount of revenue reported in the general fund. The effect of which is noncompliance with Utah State Code.

**Recommendation:** It is recommended that Management and Council review the actual revenue reported in the general fund for the current period, budget for and transfer the excess funds reserved for future capital projects into the capital projects fund, or to other governmental funds for which those funds are assigned.

**Management response to finding:** Management agrees with the finding. Funds assigned for future projects were transferred during the period. However, the general fund collected more funds than were anticipated. This was noted after the period had ended, and an additional transfer of funds was not budgeted for in the amended budget passed prior to year end. These additional funds will be budgeted for and transferred appropriately during fiscal year 2026.

## **Prior Audit Findings**

### **Financial Statement and State Compliance Findings**

None noted